



FY 2018 Annual Action Plan

Morris County, NJ

June 2018

Prepared by:

The Morris County Department of
Human Services

and

Mullin & Lonergan Associates, Inc.

Substantial Amendment for the HOME Program, December 2020

Annual Action Plan
2018

1

The Substantial Amendment provides for the change in location of the project proposed by Habitat for Humanity of Morris County for \$100,000. The remaining funds from the initial allocation of \$200,000 will be reprogrammed at a later date.

Executive Summary

AP-05 Executive Summary - 91.200(c), 91.220(b)

1. Introduction

Morris County receives funding annually from the U.S. Department of Housing and Urban Development (HUD) under the Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), and the Emergency Solutions Grant (ESG) programs. The County is the lead in a consortium for the HOME program which includes the Township of Parsippany – Troy Hills and the Town of Dover. The primary federal funding resources in the 2015-2019 Consolidated Plan are the following:

- **Community Development Block Grant (CDBG):** The primary objective of this program is to develop viable urban communities by providing decent housing, a suitable living environment, and economic opportunities, principally for persons of low- and moderate-income levels. Funds can be used for a wide array of activities, including housing rehabilitation, homeownership assistance, lead-based paint detection and removal, construction or rehabilitation of public facilities and infrastructure, removal of architectural barriers, public services, rehabilitation of commercial or industrial buildings, and loans or grants to businesses.
- **HOME Investment Partnerships Program (HOME):** The HOME program provides federal funds for the development and rehabilitation of affordable rental and ownership housing for low- and moderate-income households. HOME funds can be used for activities that promote affordable rental housing and homeownership by low- and moderate-income households, including reconstruction, moderate or substantial rehabilitation, homebuyer assistance, and tenant-based rental assistance.
- **Emergency Solutions Grant (ESG):** The Emergency Solutions Grant program became the Emergency Solutions Grant program under the Hearth Act of 2009. Recognizing the need to end homelessness, the Hearth Act places more emphasis on homeless prevention and rapid re-housing and less on shelters and transitional housing. ESG funding can be used to support traditional shelters, transitional housing that is grandfathered from 2010 funding, supportive services, rent and utility payments and security deposits to prevent homelessness or to rapidly re-house homeless individuals and families, street outreach, and management of a homeless management information system (HMIS).

The County anticipates receiving the following grant amounts in fiscal year 2018:

- CDBG: \$1,932,888
- CDBG Program Income: \$100,000
- HOME: \$845,330
- HOME Program Income: \$39,427
- ESG: \$159,260

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

For FY 2015-2019, Morris County has identified the following goals and outcomes: • Creation and preservation of rental housing for low-income households

- Creation and preservation of affordable homeownership housing
- Support activities that prevent homelessness
- Support the ongoing operation and preservation of shelter facilities for homeless
- Support activities that move persons experiencing homelessness to permanent housing
- Improve and expand public facilities to serve low income populations
- Improve and expand infrastructure to serve low income populations
- Support public services for children and homeless and special needs populations
- Creation and preservation of rental housing for low-income households

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The last CAPER submitted by Morris County to HUD was for PY 2016, July 1, 2016 to June 30, 2017. PY 2016 activities, particularly CDBG, met the needs of the low income community by providing infrastructure and facility improvements, housing for low income and special needs populations and services for the homeless. There are several HOME funded activities underway and one was completed in PY 2016. The Emergency Solutions Grant program provides shelter, outreach and rapid-rehousing to homeless families and individuals. Still, the housing numbers fell short of expectations. The homeless housing goal figure counted all homeless persons to be assisted. We reported on the number of new units made available to homeless persons through new Housing First vouchers. Non-homeless housing goals are based on the commitments made to several housing activities. These units have not yet been occupied. Special needs housing included a group home project that is also under construction. Completion of the Tabor senior development added 56 elderly units. This CDBG project was funded

under two grant years. The creation of a two new drop in centers in Morristown and Dover (Our Promise and Edna's Haven) meets the needs of the homeless population after a long standing drop in center closed 3 years ago. Our Promise has served as an additional support to street homeless and other outreach needs in Morris County. Our Promise partners with the Community Soup Kitchen and other local agencies in order to provide the full-spectrum of services to outreach individuals. Our Promise case management includes linkage and referral to appropriate resources, a mailing address and crisis intervention as needed. The facility is also a Point-In-Time location and serves many of the same people attending Project Homeless Connect. The addition of Housing Resource Specialists in Family Promise has enabled shelter program to provide more efficient housing placement, shortening length of stay in shelter programs and increasing successful housing placements with permanent housing vouchers. Family Promise has developed and implemented a Landlord/Tenant Program designed to ensure tenants are knowledgeable about their own responsibilities, provide ongoing support to both tenants and landlords as well as social work intervention with tenants when appropriate.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

Morris County follows a Citizen Participation Plan that provides for and encourages the participation in and development of the annual plan. Hearings are held that encourage citizen input from residents of low- and moderate-income neighborhoods, public housing, assisted housing, and non-English speaking residents. The County's Human Services Advisory Committee consults with the Continuum of Care in development of recommendations for funding from the Emergency Solutions grant. The Community Development Revenue Sharing (CDRS) Advisory Committee reviews all the requests for funding from the CDBG and HOME programs and makes funding recommendations to the Board of Chosen Freeholders.

Two hearings were held during development of the Consolidated Plan. The first meeting was an orientation/application meeting where groups and municipalities could learn how to prepare a funding request. This hearing was held on October 26, 2017. An advertisement in the newspaper as well as direct mailing to all municipalities in the County provided notification of the meeting date, as well as a tentative schedule of other important program year dates. Each municipality was also asked to name a representative to the CDRS committee.

Mailings were sent to previous applicants and any organization who had expressed interest in applying for funding to notify them of the orientation meeting. County staff held one-on-one meetings with brand new applicants that had never applied before to discuss the process in more detail and review their potential application. Municipalities also referred interested organizations directly to the County.

The second meeting was held to obtain input on the needs and goals that would be the foundation of the Annual Allocation Plan. This hearing was held on June 28, 2018.

During the preparation of the Annual Plan, all municipalities within the County (including Parsippany and Dover which are members of the HOME Consortium) and all counties and municipalities adjacent to Morris were notified via letter about plan's comment period and the date for the second public hearing.

Each of the hearings were advertised in *The Daily Record* and posted on the County's Human Services website. A copy of the public display version of the plan was made available at the Morris County library. All CDRS members and several community organizations were sent copies of the plan to review and to inform their constituents that the plan was available. These organizations included the Housing Authority, the Continuum of Care and the Housing Alliance.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

No public comments were received.

6. Summary of comments or views not accepted and the reasons for not accepting them

No public comments were received.

7. Summary

In summary, the Annual Action Plan has been developed with community input and reflects the decisions and history of the Community Development Revenue Sharing (CDRS) Committee in funding allocations.

PR-05 Lead & Responsible Agencies - 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	MORRIS COUNTY	Morris County Dept of Human Services, CD Office
HOME Administrator	MORRIS COUNTY	Morris County Dept of Human Services, CD Office
ESG Administrator	MORRIS COUNTY	Morris County Dept of Human Services, CD Office

Table 1 – Responsible Agencies

Narrative

The lead agency for the Annual Allocation Plan (AP) is the Office of Community Development under the Morris County Department of Human Services. The Office serves the 39 municipalities of Morris County through its administration of the American Recovery and Reinvestment Act of 2009, Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME) Program, and Emergency Solutions Grant (ESG).

Consolidated Plan Public Contact Information

County of Morris Department of Human Services Division of Community & Behavioral Health Services Office of Community Development PO Box 900 Morristown, NJ 07963 Contact: Tim Tansey, Director of Community Development Programs Phone: (973) 285-6060 Email: ttansey@co.morris.nj.us Web site: <http://www.morrishumanservices.org/>

AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

1. Introduction

Morris County developed an outreach effort to maximize input from a large cross-section of stakeholders. This outreach effort included public meetings, published meeting notices, stakeholder meetings, in-person interviews, and telephone interviews.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).

Administration of Morris County's federal grants programs were moved from the Department of Planning to the Department of Human Services in 2013. This move was made to better facilitate coordination between human services programs and these important federal funding resources. The network of partnerships between the County and regional organizations such as the Continuum of Care, the Fair Housing Committee of the Morris County Human Relations Commission, and the Housing Alliance of Morris County strengthen the impact that the federal funds have in the communities.

The County has entered into inter-local Cooperation Agreements with 36 municipalities to form the Urban County. Of the remaining municipalities, Parsippany-Troy Hills and Dover, are part of the HOME consortium but Mendham Borough has dropped out of the Consortium. Each of the 36 municipalities may apply for CDBG funding through the County, and housing activity through the HOME Program can be delivered anywhere in the County.

The Office of Community Development collaborates with the Community Development Revenue Sharing (CDRS) Committee, consisting of municipal representatives and other municipal officials in coordinating efforts to meet public facility needs, infrastructure improvements, public service needs, accessibility needs, economic development needs and housing needs. The CDRS Committee recommends which projects receive funding annually. Funding resources and homeless assistance programs are coordinated through the Morris County Continuum of Care.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Department of Human Services had been the lead agency for the Continuum of Care since its inception. Representatives of the Human Services Department continue to provide staff support to the primary organizational entity, the Morris County Continuum of Care (COC). The Human Services Advisory Committee (HSAC) continues to play a large role in directing county resources to address the needs of homeless persons and persons at risk of homelessness. The HSAC makes funding

recommendations on the use of ESG funds to the Board of Chosen Freeholders and vets those recommendations with the COC.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction’s area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The Morris County Department of Human Services consults with the Continuum of Care (COC) Executive Committee to develop the funding plan for the use of ESG funds as well as the development of the performance standards, outcome measures, and policies and procedures.

According to their bylaws, the COC Executive Committee shall ensure that the COC participates in the development of the Morris County 5-Year Consolidated Plan and Annual Action Plans. The COC Lead agency will obtain and share the public hearing schedule for the consolidated plan with the Executive Committee and the CAS committee. In addition, the COC Lead Agency will coordinate a presentation on the elements in the consolidated plan for both the Executive Committee and CAS Committee.

The COC Lead Agency shall work with the County to identify all areas of the plan that relate to homeless planning. The COC Lead Agency shall provide the required information related to the homeless planning process as implemented through the COC Executive Committee.

Upon selection of projects for funding through the annual Continuum of Care competition, the COC Lead agency shall prepare all information required by the County for review of consistency with the consolidated plan. The COC Lead Agency shall secure signatures on the certificate of consistency with the consolidated plan, for all supported projects, in accordance with the requirements identified by HUD in the NOFA process. The COC Executive Committee shall coordinate the monitoring of all programs receiving HUD funding on an annual basis.

2. Agencies, groups, organizations and others who participated in the process and consultations

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	MORRIS COUNTY
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Numerous individuals within the County were consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the community development needs throughout the county. The Department of Health address Lead-based Paint and the Department of Human Services addresses the homeless and social service needs of fragile populations.
2	Agency/Group/Organization	Homeless Solutions, Inc.
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the homeless needs throughout the county.
3	Agency/Group/Organization	Morris Habitat for Humanity, Inc.
	Agency/Group/Organization Type	Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the affordable housing needs throughout the county.
4	Agency/Group/Organization	Community Hope, Inc.
	Agency/Group/Organization Type	Services-Children Services-Persons with Disabilities Veterans
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the homeless and public service needs throughout the county.

5	Agency/Group/Organization	CATHOLIC SOCIAL SERVICES OF MORRIS COUNTY, DBA AS HOPE HOUSE
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the homeless and public service needs throughout the county.
6	Agency/Group/Organization	Morris County Department of Planning & Public Works
	Agency/Group/Organization Type	Other government - County
	What section of the Plan was addressed by Consultation?	Market Analysis Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the community development needs throughout the county.
7	Agency/Group/Organization	MORRIS COUNTY HOUSING AUTHORITY
	Agency/Group/Organization Type	PHA

	What section of the Plan was addressed by Consultation?	Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the affordable housing needs throughout the county.
8	Agency/Group/Organization	Morris County Human Relations Commission
	Agency/Group/Organization Type	Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the fair housing needs throughout the county.
9	Agency/Group/Organization	Zufall Health Center
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the public health needs throughout the county.
10	Agency/Group/Organization	Jersey Battered Women's Services
	Agency/Group/Organization Type	Services-Children Services-Victims of Domestic Violence Services-homeless Services - Victims

	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the homeless and public service needs throughout the county.
11	Agency/Group/Organization	CASA
	Agency/Group/Organization Type	Services-Children Services-Victims of Domestic Violence
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Unaccompanied youth
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the public service needs throughout the county.
12	Agency/Group/Organization	Deirdre's House
	Agency/Group/Organization Type	Services-Victims of Domestic Violence Services - Victims
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the public service needs throughout the county.
13	Agency/Group/Organization	Morristown Neighborhood House
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the public service needs throughout the county.
14	Agency/Group/Organization	SALVATION ARMY
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the public service needs throughout the county.
15	Agency/Group/Organization	Children on the Green
	Agency/Group/Organization Type	Services-Children Services-Education
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the public service needs throughout the county.
16	Agency/Group/Organization	Mental Health Assoc. of Morris County
	Agency/Group/Organization Type	Services-Health Health Agency
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the public service needs throughout the county.
17	Agency/Group/Organization	Family Promise of Morris County
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the public service needs throughout the county.
18	Agency/Group/Organization	Roots & Wings
	Agency/Group/Organization Type	Services-Children Services-Education
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Unaccompanied youth
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the homeless and public service needs throughout the county.
19	Agency/Group/Organization	Visions and Pathways
	Agency/Group/Organization Type	Services-Children Services-homeless
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Unaccompanied youth Homelessness Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the homeless and public service needs throughout the county.
20	Agency/Group/Organization	Employment Horizons, Inc.
	Agency/Group/Organization Type	Services-Employment
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This organization was consulted through in-person interviews and follow-up telephone conversations, as necessary. Consultation will result in an improved understanding of the homeless and public service needs throughout the county.

Identify any Agency Types not consulted and provide rationale for not consulting

There were no types of agencies that the County did not consult.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care		
2015-2019 Morris County Annual Action Plan	Morris County	Goals of the Annual Plan relate to the five-year plan, adjusted based on recent outcomes to maximize benefit of CDBG, HOME, and ESG investments
State of the County, 2014	Morris County Planning Board	Strategic Plan goals rely directly upon the data compiled by the County
Analysis of Impediments to Fair Housing Choice, 20	Office of Community Development	Strategic Plan goals and objectives will intentionally, affirmatively further fair housing

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Morris County Ten-Year Plan to End Homelessness, 2	Morris County Continuum of Care	The goals of the COC were used in the development of the Strategic plan
ALICE, 2014	United Way of Northern New Jersey	Data and trends from this report influenced the Strategic Plan funding allocations
Comprehensive Health Plan 2012-2014	Newark EMA HIV Health Services Planning Council	Strategies for serving individuals with HIV/AIDS identified in this plan are aligned with the Strategic Plan
Local Area Plan, 2016-2020	MSW Workforce Investment Board	Strategic Plan acknowledges and addresses needs identified for expanding economic opportunities

Table 3 – Other local / regional / federal planning efforts

Narrative

The citizen participation process in Morris County ensures that local municipal officials are engaged in the planning process. Representatives of the municipalities constitute the CDRS Committee which develops the spending allocation plan each year in the AP.

AP-12 Participation - 91.401, 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Morris County follows a Citizen Participation Plan that provides for and encourages the participation in and development of the annual plan. Hearings are held that encourage citizen input from residents of low- and moderate-income neighborhoods, public housing, assisted housing, and non-English speaking residents. The County's Human Services Advisory Committee consults with the Continuum of Care in development of recommendations for funding from the Emergency Solutions grant. The Community Development Revenue Sharing (CDRS) Advisory Committee reviews all the requests for funding from the CDBG and HOME programs and makes funding recommendations to the Board of Chosen Freeholders.

Two hearings were held during development of the Consolidated Plan. The first meeting was an orientation/application meeting where groups and municipalities could learn how to prepare a funding request. This hearing was held on October 26, 2017. Prior to this all municipalities in the County were notified in writing of the meeting date, as well as a tentative schedule of other important program year dates. Each municipality was also asked to name a representative to the CDRS committee

Mailings were sent to previous applicants and any organization who had expressed interest in applying for funding to notify them of the orientation meeting. County staff held one-on-one meetings with brand new applicants that had never applied before to discuss the process in more detail and review their potential application. Municipalities also referred interested organizations directly to the County. The second meeting was held to obtain input on the needs and goals that would be the foundation of the Annual Allocation Plan. This hearing was held on June 28, 2018.

During the preparation of the Annual Plan, all municipalities within the County (including Parsippany and Dover which are members of the HOME Consortium) and all counties and municipalities adjacent to Morris were notified via letter about plan's comment period and the date for the second public hearing.

Each of the hearings were advertised in The Daily Record and posted on the Human Services website. A copy of the public display version of the plan was made available at the Morris County library. All CDRS members and several community organizations were sent copies of the plan to review and to inform their constituents that the plan was available. These organizations included the Housing Authority, the Continuum of Care and the Housing Alliance.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Orientation meeting	Applicants	No responses - this session is to provide direction and information about the programs.	N/A	N/A	
2	Public Hearing	Non-targeted/broad community	There were 45 persons that attended the orientation and public hearing from the municipalities and public service agencies	There were no comments	No comments were offered	
3	Newspaper Ad	Non-targeted/broad community	Ads were purchased announcing the Orientation Meeting and first Public Hearing in October 2017 and then the 2nd public hearing in June 2018	N/A	N/A	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Direct mailing	Persons with disabilities Nearby jurisdictions	Letters were mailed directly to all municipalities within the Morris County, as well as to all counties and municipalities adjacent to Morris County	N/A	N/A	
5	Public Meeting	Public	The hearing was attended by 24 persons.	There were no comments received.	No comments were offered	

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

Currently, Morris County receives CDBG, HOME, and ESG funds for housing construction, rehabilitation initiatives, and homeless shelter programs, among other eligible activities. These funding sources are expected to be available over the next three years. The entitlements' expected resources for FY 2018 are:

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,932,888	100,000	0	2,032,888	0	

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	845,330	39,427	250,000	1,134,757	0	
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	159,260	0	0	159,260	0	

Table 2 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Other resources from private and non-federal public sources that will be available to meet the needs identified in the Annual Plan include state and municipal funds, County grant-in-aid, weatherization funds, private foundations, private donations, volunteer labor, and private loans from

lending institutions. The federal funds, in most cases, will complement other resources rather than leverage these funds. The Emergency Solutions Grant Program and the HOME Program require matching funds. All applicants to these programs must identify the match in the applications for funding from the Office of Community Development. All matching sources are verified prior to commitment of any federal funds. The County has not committed any funds specifically to provide a monetary match to any activity but may provide the match for Emergency Solutions activities through local grant-in-aid to homeless service providers. Sponsors of HOME activities are responsible to provide their match.

Specific matching requirements are:

HOME: Anticipated sources of match will be provided by activities requiring match - the total value of which will meet or exceed 25% of the total HOME award, with the exception of program administration activities which do not require match. Sources will include waiver of fees, in-kind donations, donations of land, private, state and local government funds.

ESG: Each grantee must provide a 1:1 match for funding provided from the Emergency Solutions Grant Program. Most of the match comes from private non-profits with fund raising activities, state grants and other foundation grants.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The County is not involved with land banking and has a limited amount of resources available to acquire, assemble, and dispose of sites for the purpose of expanding affordable housing and employment opportunities.

Discussion

A substantial amendment has canceled FY 2016 project for Community HOPE, funding from which will be allocated, along with remaining FY 2018 HOME funds to two new activities. Additional funding will be allocated to TBRA as well.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Improve/expand infrastructure	2015	2019	Non-Housing Community Development	Countywide	Infrastructure and Facilities	CDBG: \$400,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 6890 Persons Assisted
2	Public services	2015	2019	Non-Homeless Special Needs Non-Housing Community Development	Countywide	Supportive Services	CDBG: \$289,933	Public service activities other than Low/Moderate Income Housing Benefit: 331 Persons Assisted
3	Create/preserve homeownership opportunities	2015	2019	Affordable Housing	Countywide	Housing	CDBG: \$323,592 HOME: \$200,000	Homeowner Housing Added: 4 Household Housing Unit Homeowner Housing Rehabilitated: 228 Household Housing Unit
4	Housing for persons who are homeless	2015	2019	Public Housing Homeless	Countywide	Homelessness	HOME: \$143,192 ESG: \$159,260	Tenant-based rental assistance / Rapid Rehousing: 66 Households Assisted Homeless Person Overnight Shelter: 340 Persons Assisted Homelessness Prevention: 635 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5	Non-homeless special needs housing	2015	2019	Affordable Housing Non-Homeless Special Needs	Countywide	Housing	CDBG: \$17,986 HOME: \$331,000	Rental units constructed: 3 Household Housing Unit Rental units rehabilitated: 1 Household Housing Unit
6	Improve/expand public facilities	2015	2019	Non-Housing Community Development	Countywide	Infrastructure and Facilities	CDBG: \$614,200	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 18891 Persons Assisted
7	Administration	2015	2019	Administration	Countywide		CDBG: \$386,577 HOME: \$84,533	Other: 1 Other
8	Create/preserve rental housing	2015	2019	Affordable Housing		Housing	CDBG: \$370,032	Rental units constructed: 70 Household Housing Unit

Table 3 – Goals Summary

Goal Descriptions

1	Goal Name	Improve/expand infrastructure
	Goal Description	Infrastructure in the low income areas of the county must be improved or expanded to improve the quality of life for lower income residents.
2	Goal Name	Public services
	Goal Description	Expand and continue non-housing community development supportive services.

3	Goal Name	Create/preserve homeownership opportunities
	Goal Description	Creation and preservation of affordable homeownership housing opportunities including housing rehabilitation assistance, creation of new homeownership units.
4	Goal Name	Housing for persons who are homeless
	Goal Description	Preservation of short- and long-term homeless facilities and housing including the provision of Tenant Based Rental Assistance (TBRA) to house persons who are homeless.
5	Goal Name	Non-homeless special needs housing
	Goal Description	
6	Goal Name	Improve/expand public facilities
	Goal Description	Public facilities serving low income residents including parks, libraries, and social service agencies require capital improvements.
7	Goal Name	Administration
	Goal Description	

AP-35 Projects - 91.420, 91.220(d)

Introduction

Morris County has allocated funds to numerous projects for CDBG, HOME and ESG.

#	Project Name
1	Administration
2	Borough of Butler Watermain
3	Borough of Madison - Watermain
4	Lincoln Park Borough Waterline
5	Mt. Arlington Borough - Audrey and Curtis Road Improvements
6	Rockaway Borough Culverts
7	Borough of Victory Gardens
8	Morris County Housing Authority - Kitchen
9	Township of East Hanover
10	Township of Montville - Accessibility
11	Morristown - Cauldwell Playground fieldhouse
12	Borough of Netcong - Arbolino Park Phase 2
13	Township of Rockaway Senior center improvements
14	Township of Roxbury Library improvements
15	Borough of Wharton - Community room and Library ADA
16	Visions and Pathways - Prosperity Program
17	Jersey Battered Womens' Service - Children's Program
18	Homeless Solutions - Childcare for homeless families
19	Morristown Neighborhd Hse. - School Age Childcare Scholarships
20	CASA - Case Supervisor
21	Deirdre O'Brien House - Clinical Counseling Program
22	Roots and Wings Case Management
23	Town of Boonton
24	Hope House - Operation Fix It
25	Delta Supportive Housing
26	Housing Rehabilitation of Owner-Occupied Housing
27	Children on the Green
28	Family Promise
29	Salvation Army
30	HOME- Mt. Kemble Supportive Housing
31	HOME - Habitat for Humanity - Roxbury
32	Tenant Based Rental Assistance
33	Emergency Solutions Grant
34	HOME - Nouvelle/Avidd Special needs housing

#	Project Name
35	Affordable Housing - Dover Veterans

Table 4 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Funding awards are based on need and activity eligibility. Assistance is spread throughout the consortium with actual locations determined by applications received and funding availability. Activities have been recommended for funding in the Town of Boonton, Borough of Butler, Township of Mt. Olive, Township of Montville, Borough of Rockaway, Borough of Wharton, Township of Roxbury, Borough of Borough of Netcong, Town of Dover, and Town of Morristown.

Obstacles to meeting underserved needs include:

- Limited funds for all programs (HOME, CDBG and ESG)
- Diminishment and disappearance of State funds
- Diminishment and disappearance of local funds
- Diminishment and disappearance of private funds
- Increased competition for diminishing pool of funds
- Lack of affordable child care services
- Lack of transportation
- Lack of employment training and opportunities
- Lack of affordable housing; severe shortage of affordable rentals
- Lack of employment training for veterans
- Lack of affordable permanent supportive housing for veterans
- Lack of land for construction of facilities and residential units
- Lack of societal ‘will’ to address the need of the underserved
- Dwindling capacity on the part of providers due to layoffs
- Severe financial stress at the municipal level
- Severe financial stress on the part of non-profits

AP-38 Project Summary
Project Summary Information

1	Project Name	Administration
	Target Area	
	Goals Supported	Administration
	Needs Addressed	
	Funding	CDBG: \$539,769 HOME: \$84,533
	Description	CDBG and HOME funds will be used to support staff, consultants, public outreach efforts
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	not applicable
2	Project Name	Borough of Butler Watermain
	Target Area	
	Goals Supported	Improve/expand infrastructure
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$80,000
	Description	Northwestern Watermain replacement, Phase I
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Replacement of watermain
3	Project Name	Borough of Madison - Watermain
	Target Area	
	Goals Supported	Improve/expand infrastructure
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$80,000

	Description	Activity will include the installation of 385 l.f. of 8" water main and reconstruction of Community Place
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	
4	Project Name	Lincoln Park Borough Waterline
	Target Area	Countywide
	Goals Supported	Improve/expand infrastructure
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$80,000
	Description	Replacement of 100' of watermain under the railroad
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Replacement of Watermain
5	Project Name	Mt. Arlington Borough - Audrey and Curtis Road Improvements
	Target Area	Countywide
	Goals Supported	Improve/expand infrastructure
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$80,000
	Description	Street improvements - apprx 1831 LF of roadway : Audrey - Landingville and Curtis Road Landingville
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	

	Planned Activities	Street improvements
6	Project Name	Rockaway Borough Culverts
	Target Area	Countywide
	Goals Supported	Improve/expand infrastructure
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$80,000
	Description	Stabilization and Drainage upgrade, River Park, W Main Street, Rockaway Borough
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Stabilization and drainage improvements
7	Project Name	Borough of Victory Gardens
	Target Area	Countywide
	Goals Supported	Improve/expand public facilities
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$9,500
	Description	ADA improvements to Firehouse front door - concrete sidewalk and warning surface
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	ADA improvements to community facility
8	Project Name	Morris County Housing Authority - Kitchen
	Target Area	Countywide
	Goals Supported	Improve/expand public facilities
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$24,700

	Description	Facility is open to the residents and utilized by the Morris County Nutrition Project, Morris Township Recreation, etc.~
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Kitchen improvements in the community room.
9	Project Name	Township of East Hanover
	Target Area	Countywide
	Goals Supported	Improve/expand public facilities
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$25,000
	Description	Municipal building accessibility - replace wheelchair lift which is no longer serviceable
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	replacement of handicap chair lift
10	Project Name	Township of Montville - Accessibility
	Target Area	Countywide
	Goals Supported	Improve/expand public facilities
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$80,000
	Description	Building accessibility - parking lot and ramp to provide handicap access to the Senior Center
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	

	Location Description	
	Planned Activities	Parking lot improvements and ramp to provide handicap access to the Senior Center.
11	Project Name	Morristown - Cauldwell Playground fieldhouse
	Target Area	Countywide
	Goals Supported	Improve/expand public facilities
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$80,000
	Description	Removal of architectural barriers and improvements to Field house in Cauldwell Park which serves a low income area
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Removal of architectural barriers and improvement to Field house in Cauldwell Park
12	Project Name	Borough of Netcong - Arbolino Park Phase 2
	Target Area	Countywide
	Goals Supported	Improve/expand public facilities
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$80,000
	Description	Removal of old courts,, install new courts, new exercise equipment, new curbing, and fencing
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Removal of old courts, install new courts, new exercise equipment, new curbing, and fencing
	Project Name	Township of Rockaway Senior center improvements

13	Target Area	Countywide
	Goals Supported	Improve/expand public facilities
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$75,000
	Description	Senior Center accessibility and interior improvements
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Senior Center accessibility and interior improvements
14	Project Name	Township of Roxbury Library improvements
	Target Area	
	Goals Supported	Improve/expand public facilities
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$80,000
	Description	Bathroom improvements in the Library to comply with ADA
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
Planned Activities	Bathroom improvements	
15	Project Name	Borough of Wharton - Community room and Library ADA
	Target Area	Countywide
	Goals Supported	Improve/expand public facilities
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$80,000
	Description	Handicap accessibility for the Library and community room.
	Target Date	

	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Public facility improvements to ensure handicap accessibility
16	Project Name	Visions and Pathways - Prosperity Program
	Target Area	Countywide
	Goals Supported	Public services
	Needs Addressed	Supportive Services
	Funding	CDBG: \$14,400
	Description	Activity will provide scholarship costs for youth to develop independent living
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Independent living skills development
17	Project Name	Jersey Battered Womens' Service - Children's Program
	Target Area	
	Goals Supported	Public services
	Needs Addressed	Supportive Services
	Funding	CDBG: \$20,000
	Description	Activity will provide counseling services for 12 children of battered women while at the JBWS residential facilities, with an average of 28 hours each session.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	

	Planned Activities	Activity will provide counseling services for 12 children of battered women while at the JBWS residential facilities, with an average of 28 hours each session.
18	Project Name	Homeless Solutions - Childcare for homeless families
	Target Area	Countywide
	Goals Supported	Public services
	Needs Addressed	Supportive Services
	Funding	CDBG: \$40,612
	Description	Provides childcare services (before and after school programs) and summer camp scholarships for children that are in the Family and Transitional Housing Programs.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Provides childcare services (before and after school programs) and summer camp scholarships for children that are in the Family and Transitional Housing Programs.
19	Project Name	Morristown Neighborhd Hse. - School Age Childcare Scholarships
	Target Area	
	Goals Supported	Public services
	Needs Addressed	Supportive Services
	Funding	CDBG: \$50,000
	Description	School-aged childcare scholarship funding to subsidize 24 childcare slots for low-income families at the before and after school program at the Morristown Neighborhood House
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	childcare

20	Project Name	CASA - Case Supervisor
	Target Area	Countywide
	Goals Supported	Public services
	Needs Addressed	Supportive Services
	Funding	CDBG: \$49,921
	Description	Funding for two Case Supervisor Salary Positions in order to mentor Morris County abused and neglected foster youth who are part of the court system presently living in foster homes and residential facilities.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Funding for two Case Supervisor Salary Positions in order to mentor Morris County abused and neglected foster youth who are part of the court system presently living in foster homes and residential facilities.
21	Project Name	Deirdre O'Brien House - Clinical Counseling Program
	Target Area	
	Goals Supported	Public services
	Needs Addressed	Supportive Services
	Funding	CDBG: \$50,000
	Description	Funding for counselors as well as an additional bilingual clinician to the Clinical Counseling Program, which would provide counseling to child victims. The program offers individual therapy, crisis intervention, and case management
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Funding for counselors as well as an additional bilingual clinician to the Clinical Counseling Program, which would provide counseling to child victims. The program offers individual therapy, crisis intervention, and case management

22	Project Name	Roots and Wings Case Management
	Target Area	Countywide
	Goals Supported	Public services
	Needs Addressed	Supportive Services
	Funding	CDBG: \$50,000
	Description	Case management for youth aging out of Foster Car
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Case management for youth aging out of Foster Care
23	Project Name	Town of Boonton
	Target Area	
	Goals Supported	Improve/expand infrastructure
	Needs Addressed	Infrastructure and Facilities
	Funding	CDBG: \$80,000
	Description	Rehabilitation of Washington St. Pocket Park
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	rehabilitation of park
24	Project Name	Hope House - Operation Fix It
	Target Area	
	Goals Supported	Create/preserve homeownership opportunities
	Needs Addressed	Housing
	Funding	CDBG: \$99,600
	Description	Provides minor home repairs to senior citizens, disabled, single parents, low- to moderate-income homeowners.

	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Provides minor home repairs to senior citizens, disabled, single parents, low- to moderate-income homeowners.
25	Project Name	Delta Supportive Housing
	Target Area	
	Goals Supported	Non-homeless special needs housing
	Needs Addressed	Housing
	Funding	CDBG: \$17,986
	Description	Activity consists of rehabilitation of kitchen, appliance, and bathroom areas which are used by disabled adults living in the group home.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Rehabilitaiton of Group Home
26	Project Name	Housing Rehabilitation of Owner-Occupied Housing
	Target Area	
	Goals Supported	Create/preserve homeownership opportunities
	Needs Addressed	Housing
	Funding	CDBG: \$124,592
	Description	Rehabilitation of single family owner-occupied housing
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Rehabilitation of single family owner-occupied housing

27	Project Name	Children on the Green
	Target Area	
	Goals Supported	Public services
	Needs Addressed	Supportive Services
	Funding	CDBG: \$5,000
	Description	Childcare scholarships for low-income families living/working in the Morristown area. First priority is given to families leaving a homeless shelter. Subsidized tuition assistance to qualified families and those who have temporarily lost their voucher.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Child care
28	Project Name	Family Promise
	Target Area	
	Goals Supported	Public services
	Needs Addressed	Supportive Services
	Funding	CDBG: \$5,000
	Description	Support for Program Coordinator, Client Liaison/Facilities Manager and part-time Housing Stabilization coordinated entry social worker to provide case management for families
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Support for Program Coordinator, Client Liaison/Facilities Manager and part-time Housing Stabilization coordinated entry social worker to provide case management for families
29	Project Name	Salvation Army
	Target Area	

	Goals Supported	Public services
	Needs Addressed	Supportive Services
	Funding	CDBG: \$5,000
	Description	Childcare scholarships for low-income families living/working in the Morristown area.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Child Care
30	Project Name	HOME- Mt. Kemble Supportive Housing
	Target Area	
	Goals Supported	Non-homeless special needs housing
	Needs Addressed	Housing
	Funding	HOME: \$165,000
	Description	Construction of 2- Five Bedroom home for persons with disabilities
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Construction of 2 five bedroom homes
31	Project Name	HOME - Habitat for Humanity - Washington Township
	Target Area	
	Goals Supported	Create/preserve homeownership opportunities
	Needs Addressed	Housing
	Funding	HOME: \$100,000
	Description	Construction of a single-family home for sale to Low mod income families.
	Target Date	

	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Construction of 1 homeownership unit
32	Project Name	Tenant Based Rental Assistance
	Target Area	
	Goals Supported	Housing for persons who are homeless
	Needs Addressed	Homelessness
	Funding	HOME: \$153,192
	Description	Assistance to individual households to help them afford the housing costs of market-rate units. An additional \$10,000 is allocated from HOME Administration to administer this program.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Tenant based rental assistance
33	Project Name	Emergency Solutions Grant
	Target Area	
	Goals Supported	Housing for persons who are homeless
	Needs Addressed	Homelessness
	Funding	ESG: \$159,260
	Description	Shelter, Rapid Rehousing, and homeless prevention
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	
	Location Description	
	Planned Activities	Shelter, Rapid Rehousing, and homeless prevention
	Project Name	HOME - Nouvelle/Avidd Special needs housing

34	Target Area		
	Goals Supported	Non-homeless special needs housing	
	Needs Addressed	Housing	
	Funding	HOME: \$166,000	
	Description	A group home for persons with special needs will be developed in Parsippany	
	Target Date	11/3/2021	
	Estimate the number and type of families that will benefit from the proposed activities	A group home will have four bedrooms and house 4 individuals	
	Location Description	Circle Drive Parsippany	
	Planned Activities	Construction of a four -bedroom group home for persons with special needs.	Pro
35	Project Name	Affordable Housing - Dover Veterans	Tar
	Target Area		Go
	Goals Supported	Create/preserve Rental Housing	Ne
	Needs Addressed	Housing	Fu
	Funding	\$370,032	De
	Description	Construction of new rental housing with 70 family units with 25% set aside for Veterans and their families. Of these units, 4 will be HOME subsidized.	Tar
	Target Date	11/30/2021	Est far pro
	Estimate the number and type of families that will benefit from the proposed activities	70	Loc
	Location Description	Prospect and Chestnut St. Dover	
	Planned Activities	Construction of affordable housing	Pla

AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The geographic area within the Urban County Program consists of 36 of the 39 municipalities making up Morris County, with a land area of 469 square miles. The Town of Dover, Township of Parsippany-Troy Hills and Mendham Borough are not CDBG participating jurisdictions. However, the Town of Dover and Township of Parsippany-Troy are part of the HOME Consortium. The County enjoys a range of rural, wooded environment, farmland to the west, suburban developments, and some areas of more concentrated development such as hamlets, villages and small cities. As of 2016 Census figures, total population equaled 498,215. The population's major constituent groups consist of 3.2% Black, 10% Asian, and 81.5% White, in terms of race. When considering origin and race, 12.7% of the total population is Hispanic/Latino.

Geographic Distribution

Target Area	Percentage of Funds
Countywide	100

Table 5 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The County does not set priorities for allocating investments geographically.

Discussion

Affordable Housing

AP-55 Affordable Housing - 91.420, 91.220(g)

Introduction

The County will use HOME funds and a portion of CDBG funds for new affordable housing and to rehabilitate existing housing units. The special needs population will be served through the rehabilitation of existing housing and the construction of new supportive housing. The homeless population will be served through assistance grants to local service providers. The one year goals noted below have been extrapolated from the table included in AP-20.

One Year Goals for the Number of Households to be Supported	
Homeless	1,065
Non-Homeless	234
Special-Needs	14
Total	1,313

Table 6 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	15
The Production of New Units	85
Rehab of Existing Units	234
Acquisition of Existing Units	0
Total	334

Table 7 - One Year Goals for Affordable Housing by Support Type

Discussion

N/A

AP-60 Public Housing - 91.420, 91.220(h)

Introduction

The Housing Authority of the County of Morris was created by the Morris County Board of Chosen Freeholders in 1972 to develop and manage housing for low- and moderate-income residents of the County. For over thirty years, the Housing Authority has played a major role in providing affordable housing options to low and moderate income senior citizens, families, and people with disabilities. The mission of the Housing Authority is to enhance the lives of the citizens of the County by creating and sustaining decent, safe, and affordable living environments that foster stability and self-sufficiency for seniors, families, and people with disabilities with low- to moderate-incomes. They assist approximately 1,050 county residents annually.

Actions planned during the next year to address the needs to public housing

The Housing Authority will undertake door and lock replacements in three facilities: Indian Brook Village, Bennett Avenue and Green Pond Village, using funds in FY 2018. FY 2017 funds will be used to replace windows in Peer Place.

CDBG funds were requested for rehabilitation of a kitchen in the community center which is used as a nutrition site for elderly residents.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The Morris County Housing Authority has a Resident Advisory Board which provides input to the Authority's annual plan. Senior Citizen groups are active at each of the elderly developments. The Housing Authority received a ROSS Grant and provides supportive services to foster independent living.

The Morris County Housing Authority also has a Family Self-sufficiency program that works with households to become economically independent and look forward to homeownership goals.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

Discussion

The Morris County Housing Authority is not "troubled."

AP-65 Homeless and Other Special Needs Activities - 91.420, 91.220(i)

Introduction

The County is a partner with the Continuum of Care to address homelessness and the priority needs of homeless individuals and families, including homeless subpopulations.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The CoC Coordinated Entry Process requires that all participants and collaborating partner agencies use the NJ 2-1-1 system to make referrals. NJ 2-1-1 provides a safety assessment, prevention, diversion, and tiered rating tool to inform the referral process. Pre-screening and assessment will determine for immediate services or housing. For callers who require referral for prevention or diversion from shelter a referral is made to appropriate service providers. A Master List is maintained that prioritizes households for housing and services consistent with CoC's policies. The list is reviewed and maintained by Housing Stability Liaisons at the two drop in Centers. Liaisons facilitate the connections to services and shelter.

The Mental Health Association of Essex and Morris, Inc. (MHA) operates street outreach program for the CoC through the PATH program. MHA teams cover the full geographic region through targeting known locations. The teams work closely with local police and hospitals to respond to unsheltered homeless persons identified by those agencies. MHA tracks outreach interactions in the HMIS.

In addition, there are two day centers that connect unsheltered households to mainstream benefits, services, and shelter. The MHA and the drop in centers work closely with the community shelters and connect people to the safe havens and emergency shelter programs. They also connects people to GA, TANF & SSI through which they may receive shelter and housing.

Outreach teams work to identify and serve those least likely to seek assistance. Outreach staff have access to bi-lingual Spanish speakers and other translation services for those with limited English proficiency. They also print documents in English and Spanish.

Outreach and assessment for people who are homeless and living on the street is provided by several other agencies including:

- Community Soup Kitchen and Outreach Center
- The Faith Kitchen in Dover
- The Market St. Mission
- Homeless Solutions, Inc.
- Our Promise – drop in center
- Edna’s Haven – drop in center
- Morris County Office of Veterans Affairs
- Community Hope (Veterans)
- Lyons VA Hospital
- The New Jersey AIDS Services
- Morristown Memorial Family Health Center (AIDS)
- Roots and Wings (youth)
- Division of Child Protection and Permanency (DCP&P) Hotline (youth)

Outreach for Homeless Youth

Roots and Wings provides shelter and transitional housing to youth while Visions and Pathways conducts street outreach. Bridging the Gap Committee focuses on addressing the needs of aging out and homeless youth. The committee is exploring ways of better understanding the scope of the homeless youth population and their needs. The CoC intends to incorporate youth resources into the Coordinated Entry process.

Addressing the emergency shelter and transitional housing needs of homeless persons

The COC includes 5 shelter facilities and programs with capacity of 129 beds and overflow to accommodate 101 additional people and 5 transitional housing programs with 149 beds. There is also a Safe Haven with 20 beds and the County makes motel/hotel placements with vouchers. ESG funding will be used to provide shelter support at the emergency shelter operated by Homeless Solutions, Inc. and Jersey Battered Women’s Services. The AHAR for 2018 identified 263 unduplicated homeless persons in families, of which 146 were children under age 18, and 667 individuals who utilized shelter services. For individuals, males outnumbered females (539 men and 128 women) and a majority were White (416). For families, the majority were female head of households and the number of Black and White (199) persons was nearly the same. Approximately 1/3 of adult family members and nearly half of all individuals identified as disabled. There were 56 persons in families (23 adults) in Transitional Housing and 172 unaccompanied individuals. The 2018 Point in Time count showed that there was a slight increase in number of persons who were in shelter in 2018 compared to 2017. In 2017, 58% reported a

last residence outside Morris County CoC. In 2017, the Morris County CoC created an addendum to the PIT survey to determine the cause.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

There was an increase in the number of persons who became homeless for the first time in 2017 over 2016 according to the Systems Performance Measurements Report. However, steps are being taken to reduce homelessness through housing placement and diversion services. The COC has developed a process where every household served by programs in the homeless system are connected to the Morris County Office of Temporary Assistance (OTA) which manages the mainstream benefits programs. Through this process those experiencing homelessness are connected to the cash and non-cash benefits for which they are eligible. For those individuals applying for SSI/SSDI, the Mental Health Association of Essex and Morris, Inc., has SOAR trained staff that assist individuals in successfully connecting with those benefits. The COC coordinates with legal services, prevention programs, and affordable housing providers to ensure all agencies serving as entry points are aware of the system resources and can help direct those seeking assistance appropriately. NJ 2-1-1 and participating agencies complete a diversion process where short term phone and in-person case management services are offered with a focus on repairing relationships and providing donated in-kind items. Members of the COC participate in the Morris County Youth Services Advisory Committee (YSAC) which addresses the needs of youth with social/emotional and juvenile justice issues. The YSAC develops, reviews, and revises the children's service system through a collaborative decision-making process. Members of the YSAC include LEA representatives, mental health, child welfare, health, corrections, juvenile justice and developmental disabilities agencies serving youth. Several COC members participate in the YSAC meetings working to develop strategies to address the full scope of needs of youth with social and emotional issues including homelessness and education. Morris County has two homeless youth service providers in the community. The Visions and Pathways Street Outreach team (a RHY funded program) began operating in

the community in 2014. With the increased outreach services for homeless youth, providers have increased their success with connecting with youth before they are homeless on the streets. Outreach providers are identifying homeless youth earlier in the process and connecting them with services to prevent them from becoming homeless on the street.

Discussion

In 2017, the Morris County Sheriff introduced Hope One, a mobile outreach program designed to engage and offer services to individuals in need of substance use, mental health and other community resources. This program has since served hundreds of people, many of whom are at risk of homeless and in some cases living on the streets due to their illnesses. Given the marked early success of this program and higher demand than expected, Morris County is currently seeking proposals to expand Hope One with the addition of another vehicle and a team of staff. The expanded program will provide the broad range of services offered through the county welfare and Veteran's offices and provider community. The "Navigating Hope" team will consist of a Human Service staff member and provider case manager. They will support individuals and their families up to one year to achieve sustained success in the community. The Morris County Prosecutor's Office, in concert with an alliance of government, medical, law enforcement, and social service and non-profit agencies, has launched the "Narcan 2.0" program, aimed at giving another chance at life to persons who have had recent near-fatal encounters with drug overdoses. The program will require every person whose condition has been "reversed" in the field, thanks to the administration of the drug Narcan by police officers or first responders, to be counseled by a certified Peer Recovery Specialist.

AP-75 Barriers to affordable housing -91.420, 91.220(j)

Introduction

Morris County updated its Analysis of Impediments to Fair Housing Choice in 2016. Some of the impediments identified in that document, along with recommendations to address the impediments, are directly related to affordable housing.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Specific recommendations related to affordable housing in the 2016 AI include:

- Provide technical assistance for developers interested in using federal or state funds for affordable housing development.
- Morris County and its townships, including Parsippany, should continue to monitor the database of expiring affordable housing units over the next five years. Assess if and when any units could be lost due to expiring contracts, and what actions the County can take to preserve these units.
- Encourage housing providers to develop programs that involve rehabilitation, mixed use, or redevelopment with the explicit goal of increasing local affordable housing inventory.
- Continue and expand existing housing rehabilitation programs.
- Provide pre-development funding to non-profit developers operating in higher opportunity neighborhoods, in order to help underwrite high upfront affordable housing development costs.
- Address the difficulties of low-income persons finding loans in the private market by utilizing CDBG funds for first time homebuyer programs to benefit low and moderate income persons.

Discussion

N/A

AP-85 Other Actions - 91.420, 91.220(k)

Introduction

Morris County has developed the following actions planned to: address obstacles to meeting underserved needs, foster and maintain affordable housing, reduce lead-based hazards, reduce the number of poverty-level families, develop institutional structures, and enhance coordination between public and private housing and social service agencies.

Actions planned to address obstacles to meeting underserved needs

To address the obstacles identified in the five year plan, the County will seek other funding and maximize the use of existing funding by coordinating efforts with the Housing Alliance of Morris County, Fair Housing Committee, Foreclosure Taskforce, the county's Human Services Advisory Council, and the Continuum of Care.

Actions planned to foster and maintain affordable housing

A lack of affordable housing is a primary obstacle to addressing unmet needs. To foster the development of affordable housing, Morris County will utilize HOME resources to expand housing opportunities. Further, Tenant Based Rental Assistance will be used to maintain the supply of affordable housing by assuring owners of rental housing an adequate stream of income, coupled with an inspection program, which will enable them to maintain the housing in safe and decent condition.

The county will continue to work with the Morris County Housing Alliance because the broad base of the coalition is effective at identifying opportunities and providing services to specific subpopulations.

Actions planned to reduce lead-based paint hazards

The housing rehabilitation program incorporates all aspects of lead safe work practices and abatement as required. Further, educational presentation on the hazards of lead-based paint to participants in the Step-by-Step first time homebuyer education classes makes them more aware of possible dangers as they prepare for homeownership. The EPA material on lead-based paint is distributed.

Actions planned to reduce the number of poverty-level families

CDBG, HOME, and ESG funding is integrated into the programs that address poverty and homelessness by participating agencies that are served by the Morris County Continuum of Care, the Fair Housing Committee of the Morris County Human Relations Commission, and the Housing Alliance of Morris County. These agencies, and others, provide much needed services to assist residents that are living in poverty. Further programs such as job training, child care, transportation assistance and Tenant Based Rental Assistance (TBRA) reduce the impact of poverty and provide for income growth for families living

in poverty.

Actions planned to develop institutional structure

Administration of Morris County's federal grants programs were moved from the Department of Planning to the Department of Human Services in 2013. This move has better facilitated coordination between human services programs and these important federal funding resources. The network of partnerships between the County and regional organizations such as the Fair Housing Committee of the Morris County Human Relations Commission and the Housing Alliance of Morris County strengthen the impact that the federal funds have in the communities. The County has entered into inter-local Cooperation Agreements with 36 municipalities to form the Urban County. Two municipalities, Parsippany-Troy Hills and Dover, are part of the HOME consortium. Mendham Borough has dropped out of the Consortium. Each of the 36 municipalities may apply for CDBG funding through the County, and housing activity through the HOME Program can be delivered anywhere in the County. The housing programs are delivered through a variety of development entities. Housing rehabilitation is provided in-house by the County as well as through Catholic Social Services D/B/A HOPE House. The Fix It program provides essential repairs for elderly and disabled residents. Several organizations provide group homes which have received support from both HOME and CDBG funding. Other organizations, such as Morris County Habitat for Humanity and Morris County Affordable Housing Corporation construct new units for homeownership and or rental housing.

Actions planned to enhance coordination between public and private housing and social service agencies

The jurisdiction will carry out its consolidated plan through a network of partnerships with governmental and non-profit agencies. It reinforces these relationships through participation in regional efforts such as the Housing Alliance of Morris County, the Housing Committee of the Morris County Human Relations Commission, and the Morris County Continuum of Care (COC). The Office of Community Development collaborates with the Community Development Revenue Sharing (CDRS) Committee, consisting of municipal representatives, and other municipal officials in coordinating efforts to meet public facility, infrastructure improvements, public service needs, accessibility needs, economic development needs, and housing needs. The CDRS Committee determines which projects receive funding. Funding resources and programs for the homeless are coordinated through the COC. Priority human service needs are developed and incorporated into the Comprehensive Human Services Plan, and funding resources and programs to meet service needs, including health and mental health, are coordinated through the Department of Human Services based on recommendations made by the Human Services Advisory Council (HSAC) and its committees. Both public and private agencies are active on their respective committees. The lead agency meets with appropriate staff and committees to

implement the strategies of the plan.

Discussion

N/A

Program Specific Requirements

AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

Introduction

See below.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	100,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	100,000

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	100.00%

HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

There are no other forms of investment.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

Morris County will provide HOME funds to a CHDO to create affordable for-sale units. HOME funds used for homebuyer programs will be subject to resale restrictions during the affordability period. A mortgage and note will be signed and filed as the mechanism to impose these resale restrictions. Additionally funds will be used to construct two special needs group homes which will be subject to resale restriction for twenty (20) years.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The resale provisions used mirror the state's provisions in the calculation of the limit of funds a homeowner may retain upon sale of a unit over the initial purchase price. See NJ Fair Housing Act and NJ 5:80-26.1 et Seq. Resale values are tied to income at 72% of median income as determined by the state at a 28% debt ratio to income. The amount of the resale price is restricted but allows for return of capital expenditures by the owner during the control period for improvements and upgrades that expand living space or number of bathrooms. Other improvements may be sold to a subsequent buyer separately.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The County will not use funds for refinancing existing debt.

Emergency Solutions Grant (ESG)

1. Include written standards for providing ESG assistance (may include as attachment)

Morris County has prepared written standards which are included in the attached Appendix.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Morris County COC has prepared a Coordinated Entry system tool for use by all agencies. The goal for the use of a coordinated system is to provide a better, more efficient access, assessment, and referral process for diversion/prevention, shelter and/or other related housing and services, to ensure that those who are homeless/at risk of homelessness are connected to the most accurate services. The Coordinated Entry system provides for a single point of entry (NJ 2-1-1) that is free to the caller, 24/7, multi-lingual and accessible statewide via phone, internet, and text. Homeless individuals and families may call from anywhere in the geographical area served by the COC and access the range of local resources based on need and vulnerability. Additionally, drop in centers - one in Morristown (Family Promise) and another in Dover (Mental Health Association) - will have case managers available to assist clients while they await housing placement. The Coordinated Entry Committee is creating its own version of the VI-SPDAT after reviewing a number of tools. The Committee is modifying the tool relative to the specific needs of the homeless in Morris (i.e. transportation) and the specific screening requirements of the homeless service providers, to focus on inclusion rather than exclusion (i.e. no or modified background checks as one example). The assessment tool will be universally applied. Assessment outcomes will be used by the COC to establish a Prioritization Policy; ensuring that populations that have the highest needs and options available are prioritized when housing providers are seeking referrals. A priority list will be created and managed by the Coordinated Assessment agency (NJ 2-1-1) and referrals for housing placement will be made exclusively from the list.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The County publishes a Notice of Funding Availability in the fall each year. This notice is advertised in the newspaper and County website and distributed to the COC, prior ESG recipients and anyone expressing an interest in the program. Funding priorities that were established by the COC are part of the application package. The COC provides policy guidance to the HSAC which is used throughout the funding process. The Human Services Advisory Committee (HSAC) reviews the applications and makes a funding recommendation. Their review considers the funding priorities set by the COC and the written standards developed by the COC for the program. The HSAC makes a funding recommendation to the County. This recommendation is sent to the COC for review and

comment.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

Participation by a homeless individuals is met through consultation with the COC Board per 24 CFR Part 576.405 (b). The COC board includes a formerly homeless person. By providing a leadership role in establishing policy that is used by the County through the HSAC, the COC exerts its influence in the decision making for grant awards.

5. Describe performance standards for evaluating ESG.

The performance standards are in draft form but are comprehensive in nature. Measurements are going to be made to reach the goals.