

**PUBLIC DISPLAY**

**Jan 11 to Feb 11, 2022**



**2021 Annual Action Plan**  
**MORRIS COUNTY, NEW JERSEY**

Community Development Block Grant (CDBG),  
HOME Investments Partnerships (HOME), and  
Emergency Solutions Grant (ESG) Programs

Amended January 2022

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## Substantial Amendment

The purpose of this amendment is to reallocate \$38,600 in CDBG funds remaining from completed and canceled activities to the Town of Boonton Kanouse Playground project. The Kanouse Playground was originally funded in FY 2019 but costs have increased greatly since the project was first bid. It has been bid 3 times.

Additionally, the County will cancel the 2021 project for Zufall to renovate the 2<sup>nd</sup> floor for client services. This project has been funded through the CDBG CV allocation the county received. FY 2021 funding from the Zufall project will be, in part, used for the Kanouse Playground project. Funds were reallocated to several other activities in 2021 that are not substantial amendments but reflected herein. Remaining funds will be reallocated to the Housing Rehabilitation program.

# EXECUTIVE SUMMARY

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## AP-05 EXECUTIVE SUMMARY - 91.200(C), 91.220(B)

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### 1. Introduction

Morris County receives funding annually from the U.S. Department of Housing and Urban Development (HUD) under the Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), and the Emergency Solutions Grant (ESG) programs. The County is the lead in a consortium for the HOME program which includes the Township of Parsippany – Troy Hills and the Town of Dover.

The primary federal funding resources in the County's 2020-2024 Consolidated Plan include:

- **Community Development Block Grant (CDBG):**

The primary objective of this program is to develop viable urban communities by providing decent housing, a suitable living environment, and economic opportunities, principally for persons of low- and moderate-income levels. Funds can be used for a wide array of activities, including housing rehabilitation, homeownership assistance, lead-based paint detection and removal, construction or rehabilitation of public facilities and infrastructure, removal of architectural barriers, public services, rehabilitation of commercial or industrial buildings, and loans or grants to businesses.

- **HOME Investment Partnerships Program (HOME):**

The HOME Program provides federal funds for the development and rehabilitation of affordable rental and ownership housing for low- and moderate-income households. HOME funds can be used for activities that promote affordable rental housing and homeownership by low- and moderate-income households, including reconstruction, moderate or substantial rehabilitation, homebuyer assistance, and tenant-based rental assistance.

- **Emergency Solutions Grant (ESG):**

The Emergency Solutions Grant Program recognizes the need to end homelessness through support of traditional shelters, transitional housing that is grandfathered from 2010 funding, supportive services, rent and utility payments and security deposits to prevent homelessness or to rapidly re-house homeless individuals and families, street outreach, and management of a homeless management information system (HMIS).

For the purpose of its Five Year Strategic Plan, the County assumed its allocations each year over the five-year period would remain approximately the same and in line with the 2020 program year allocation. The Annual Action Plans submitted in each of the subsequent years would reflect actual allocation amounts received. This FY 2021 Annual Action Plan represents the second year of the County's Consolidated Plan and associated Strategic Plan, which was

submitted to HUD for FY 2020 through FY 2024. Morris County anticipates receiving the following grant amounts in fiscal year 2021:

- CDBG: \$1,980,557
- HOME: \$ 848,575
- ESG: \$ 168,777

## **2. Summarize the objectives and outcomes identified in the Plan**

For FY 2020-2024, Morris County has identified the following goals and outcomes:

- Creation and preservation of rental housing for low-income households
- Creation and preservation of affordable homeownership housing
- Support activities that prevent homelessness
- Support the ongoing operation and preservation of shelter facilities for homeless
- Support activities that move persons experiencing homelessness to permanent housing
- Improve and expand public facilities to serve low income populations
- Improve and expand infrastructure to serve low income populations
- Support public services for children and homeless and special needs populations

## **3. Evaluation of past performance**

The following evaluation of past performance is from the Program Year 2019 Consolidated Annual Performance and Evaluation (CAPER) report. FY 2019 activities, particularly CDBG, met the needs of the low income community by providing infrastructure and facility improvements, housing for low income and special needs populations and services for the homeless.

There were eight (8) HOME funded activities underway in 2019, most of which continued into 2020, including:

- Habitat – 27 Monmouth homeownership 1 unit - completed
- 6 Monroe - rental 4 units – completed
- Dover Vets – 10 home units; 70 rental units
- Alfa – Bartholi Supportive Housing - 4 bedroom SRO
- Circle Dr. -Supportive Housing - 4 bedroom SRO
- Madison –Conversion of 2 (4) bedroom apartments to 4 (2) bedroom apartments
- Habitat Main St. 6 new construction units

It takes more than a year or two to complete these types of projects which slows the recording of accomplishments. The units completed in FY 2019 were generally 2016, 2017 and 2018 projects.

ESG funding was used to provide shelter support at: 1) The emergency shelter operated by Homeless Solutions, Inc., 2) Jersey Battered Women's Services, and 3) The voucher program administered by the Morris County Office of Temporary Assistance. In addition, ESG funds were utilized to support the efforts of the COC, which includes 9 shelter facilities and 2 voucher bed programs with capacity of 247 beds and overflow to accommodate 101 additional people.

During 2020, the COVID pandemic forced many changes in program management, not the least of which was the added \$6 million in resources that had to be allocated to activities to prevent, prepare for, and respond to the Coronavirus. Multiple community meetings were held, the Citizen Participation Plan had to be rewritten to allow for virtual hearings and notices, the Substantial Amendments prepared, presented to the Board of Commissioners for approval, and new contracts written. Then we undertook several amendments to move funds to new activities as other funding sources became available and new needs emerged.

#### **4. Summary of Citizen Participation Process and consultation process**

Morris County updated the Citizen Participation Plan for 2020 to comply with HUD requirements of 24 CFR Part 91 to undertake virtual hearings. Two hearings were held to encourage citizen input from residents of low- and moderate-income neighborhoods, public housing, assisted housing, and non-English speaking residents. The County's Human Services Advisory Committee consults with the Continuum of Care in development of recommendations for funding from the Emergency Solutions Grant. The Community Development Revenue Sharing (CDRS) Advisory Committee reviews all the requests for funding from the CDBG and HOME programs and makes funding recommendations to the Board of Chosen Freeholders.

Both of the hearings were held during development of the Annual Plan. The first set of meetings were orientation/application meetings where groups and municipalities could learn how to prepare a funding request. This hearing was held on November 10, 2020 at 10 AM and 2PM.

An advertisement in the newspaper as well as by direct mailing to all municipalities in the County providing notification of the meeting date, and the tentative schedule of other important program year dates. Each municipality was also asked to name a representative to the CDRS committee. An email was also sent to previous applicants and any organization who had expressed interest in applying for funding to notify them of the orientation meeting. County staff held one-on-one meetings with brand new applicants that had never applied before to discuss the process in more detail and review their potential application. Municipalities also referred interested organizations directly to the County.

A second public meeting will be held on April 22, 2021 at 5:30 p.m. via a call-in number to provide an opportunity for those who were not applying for funds but who wished to provide input for the Consolidated Plan. The meeting date will be advertised in the local newspaper and through non-profit agencies and Morristown area churches.

## **5. Summary of public comments**

There were no comments received on the annual plan.

## **6. Summary of comments or views not accepted and the reasons for not accepting them**

There were no comments or views that were not accepted.

## **7. Summary**

This plan outlines the goals of Morris County for its CDBG, HOME, and ESG funds. Following outreach and public input, the 2021 Annual Action Plan clearly outlines programs and activities that will address the identified needs to maximize the investment of federal resources.

PR-05 LEAD & RESPONSIBLE AGENCIES - 91.200(B)

**1. Agency/entity responsible for preparing/administering the Consolidated Plan**

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

| <b>Agency Role</b> | <b>Name</b>   | <b>Department/Agency</b>                        |
|--------------------|---------------|---|
| CDBG Administrator | MORRIS COUNTY | Morris County Dept of Human Services, CD Office |
| HOME Administrator | MORRIS COUNTY | Morris County Dept of Human Services, CD Office |
| ESG Administrator  | MORRIS COUNTY | Morris County Dept of Human Services, CD Office |

TABLE 1 – RESPONSIBLE AGENCIES

**Narrative**

The lead agency for the Annual Allocation Plan (AAP) is the Office of Community Development under the Morris County Department of Human Services. The Office serves the 39 municipalities of Morris County through its administration of the Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME) Program, and Emergency Solutions Grant (ESG).

**Consolidated Plan Public Contact Information**

County of Morris Department of Human Services  
Division of Community & Behavioral Health Services  
Office of Community Development  
PO Box 900  
Morristown, NJ 07963

Contact: Tim Tansey, Director of Community Development Programs  
Phone: (973) 285-6060  
Email: [ttansey@co.morris.nj.us](mailto:ttansey@co.morris.nj.us)  
Web site: <http://www.morrishumanservices.org/>



## 1. Introduction

Morris County developed an outreach effort to maximize input from a large cross-section of stakeholders. This outreach effort included public meetings, published meeting notices, stakeholder meetings, in-person interviews, and telephone interviews.

### **Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).**

Administration of Morris County's federal grants programs were moved from the Department of Planning to the Department of Human Services in 2013. This move was made to better facilitate coordination between human services programs and these important federal funding resources. The network of partnerships between the County and regional organizations such as the Continuum of Care, the Fair Housing Committee of the Morris County Human Relations Commission, and the Housing Alliance of Morris County strengthen the impact that the federal funds have in the communities.

The County has entered into inter-local Cooperation Agreements with 37 municipalities to form the Urban County. Of the remaining municipalities, Parsippany-Troy Hills and Dover, are part of the HOME Consortium. Each of the 37 municipalities may apply for CDBG funding through the County, and housing activity through the HOME Program can be delivered anywhere in the County.

The Office of Community Development collaborates with the Community Development Revenue Sharing (CDRS) Committee, consisting of municipal representatives and other municipal officials in coordinating efforts to meet public facility needs, infrastructure improvements, public service needs, accessibility needs, economic development needs and housing needs. The CDRS Advisory Committee recommends which projects receive funding annually. Funding resources and homeless assistance programs are coordinated through the Human Services Advisory Committee and the Morris County Continuum of Care.

### **Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

The Department of Human Services had been the lead agency for the Continuum of Care since its inception. Representatives of the Human Services Department continue to provide staff support to the primary organizational entity, the Morris County Continuum of Care (COC). The Human Services Advisory Committee (HSAC) continues to play a large role in directing county resources to address the needs of homeless persons and persons at risk of homelessness. The

HSAC makes funding recommendations on the use of ESG funds to the Board of Chosen Freeholders and vets those recommendations with the COC.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

The Morris County Department of Human Services consults with the Continuum of Care (COC) Executive Committee to develop the funding plan for the use of ESG funds as well as the development of the performance standards, outcome measures, and policies and procedures.

According to their bylaws, the COC Executive Committee shall ensure that the COC participates in the development of the Morris County 5-Year Consolidated Plan and Annual Action Plans. The COC Lead agency will obtain and share the public hearing schedule for the consolidated plan with the Executive Committee and the CAS committee. In addition, the COC Lead Agency will coordinate a presentation on the elements in the consolidated plan for both the Executive Committee and CAS Committee.

The COC Lead Agency shall work with the County to identify all areas of the plan that relate to homeless planning. The COC Lead Agency shall provide the required information related to the homeless planning process as implemented through the COC Executive Committee.

Upon selection of projects for funding through the annual Continuum of Care competition, the COC Lead agency shall prepare all information required by the County for review of consistency with the consolidated plan. The COC Lead Agency shall secure signatures on the certificate of consistency with the consolidated plan, for all supported projects, in accordance with the requirements identified by HUD in the NOFA process. The COC Executive Committee shall coordinate the monitoring of all programs receiving HUD funding on an annual basis.

**2. Agencies, groups, organizations and others who participated in the process and consultations**

|   |  |  |
|---|--|--|
| 1 | <b>Agency/Group/Organization</b>   | Morris County Human Services   |
|   | <b>Agency/Group/Organization Type</b>  | Other government - County  |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homeless Needs - Chronically homeless<br>Homeless Needs - Families with children<br>Homelessness Needs - Veterans<br>Homelessness Needs - Unaccompanied youth<br>Homelessness Strategy<br>Non-Homeless Special Needs<br>Anti-poverty Strategy |
|   | <b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b> | This organization was consulted through in-person interviews and follow-up telephone conversations. Consultation will result in an improved understanding of the community development needs throughout the county.  |
| 2 | <b>Agency/Group/Organization</b>   | Homeless Solutions, Inc.   |
|   | <b>Agency/Group/Organization Type</b>  | Housing<br>Services - Housing<br>Services-homeless   |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homelessness Strategy<br>Homeless Needs - Chronically homeless<br>Homeless Needs - Families with children<br>Homelessness Needs - Veterans<br>Homelessness Needs - Unaccompanied youth  |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b>               | This organization was consulted through the stakeholder process, in-person interviews and follow-up telephone conversations, as necessary.   |

|   |  |  |
|---|--|--|
| 3 | <b>Agency/Group/Organization</b>   | Morris Habitat for Humanity, Inc.  |
|   | <b>Agency/Group/Organization Type</b>  | Housing  |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Market Analysis<br>Anti-poverty Strategy  |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | This organization was consulted through the stakeholder process, in-person interviews and follow-up telephone conversations, as necessary. |
| 4 | <b>Agency/Group/Organization</b>   | NewBridge Services   |
|   | <b>Agency/Group/Organization Type</b>  | Services - Housing<br>Services-Children<br>Services-Elderly Persons<br>Services-Health<br>Services-Education<br>Services-Employment        |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment  |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | This organization was consulted through the stakeholder process, in-person interviews and follow-up telephone conversations, as necessary. |
| 5 | <b>Agency/Group/Organization</b>   | Community Hope, Inc.   |
|   | <b>Agency/Group/Organization Type</b>  | Services-Children<br>Services-Persons with Disabilities  |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homeless Needs - Families with children<br>Non-Homeless Special Needs   |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | This organization was consulted through the stakeholder process, in-person interviews and follow-up telephone conversations, as necessary. |
| 6 | <b>Agency/Group/Organization</b>   | New Jersey AIDS Services   |
|   | <b>Agency/Group/Organization Type</b>  | Services-Persons with HIV/AIDS   |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Homelessness Needs - Unaccompanied youth<br>Non-Homeless Special Needs   |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | This organization was consulted through the stakeholder process, in-person interviews and follow-up telephone conversations, as necessary. |

|   |  |  |
|---|--|--|
| 7 | <b>Agency/Group/Organization</b>   | United Way of Northern New Jersey  |
|   | <b>Agency/Group/Organization Type</b>  | Services - Housing<br>Services-Health<br>Services-Education<br>Services-Employment<br>Foundation   |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Non-Homeless Special Needs<br>Anti-poverty Strategy   |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | This organization was consulted through the stakeholder process, in-person interviews and follow-up telephone conversations, as necessary.   |
| 8 | <b>Agency/Group/Organization</b>   | Morris County Department of Planning & Public Works  |
|   | <b>Agency/Group/Organization Type</b>  | Agency - Emergency Management<br>Other government - County<br>Planning organization  |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Economic Development<br>Market Analysis  |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | This organization was consulted through the stakeholder process, in-person interviews and follow-up telephone conversations, as necessary.   |
| 9 | <b>Agency/Group/Organization</b>   | Morris County Housing Authority  |
|   | <b>Agency/Group/Organization Type</b>  | PHA  |
|   | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Public Housing Needs<br>Market Analysis<br>Anti-poverty Strategy  |
|   | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | This organization was consulted through the stakeholder process, in-person interviews and follow-up telephone conversations, as necessary. The County and the Housing Authority have an identify of interest in providing housing for Morris County residents. |

|  |  |   |
|--|--|---|
| 10   | <b>Agency/Group/Organization</b>   | Jersey Battered Women Services, Inc.  |
|  | <b>Agency/Group/Organization Type</b>  | Services - Housing<br>Services - Victims  |
|  | <b>What section of the Plan was addressed by Consultation?</b>   | Housing Need Assessment<br>Homeless Needs - Families with children<br>Market Analysis   |
|  | <b>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</b> | This organization was consulted through the stakeholder process, in-person interviews and follow-up telephone conversations, as necessary. JBSW provides housing and shelter to victims of Domestic Violence. |
| TABLE 2 – AGENCIES, GROUPS, ORGANIZATIONS WHO PARTICIPATED |  |   |

**Identify any Agency Types not consulted and provide rationale for not consulting**

There were no types of agencies that the County did not consult.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

| Name of Plan  | Lead Organization                                | How do the goals of your Strategic Plan overlap with the goals of each plan?  |
|---|--|---|
| Continuum of Care                                   | Morris County                                    | The goals of the COC were used in the development of the Strategic Plan.  |
| Morris County Master Plan                           | Morris County                                    | Master Plan directs growth in Morris County and are used to inform location decisions for housing projects  |
| Asset Limited, Income Constrained, Employed (ALICE) | United Way of Northern NJ                        | Data and trends from this report influenced the Strategic Plan funding allocations  |
| Morris County Hazard Mitigation Plan                | Morris County Office of Emergency Management     | The Strategic Plan implementation will acknowledge the HMP goals and not place new housing in the flood plain or vulnerable sites.                                  |
| Local Area Plan and 2019 Update                     | Morris Sussex Warren Workforce Development Board | This plan identified local needs and initiatives for employment   |
| Alice: A study of financial hardship in NJ          | United Way                                       | This is a 2018 study of those who are struggling in NJ. It identifies the needs of households who are low income and the types of work they do and where they live. |

TABLE 3 – OTHER LOCAL / REGIONAL / FEDERAL PLANNING EFFORTS

**Narrative**

The citizen participation process in Morris County ensures that local municipal officials are engaged in the planning process. Representatives of the municipalities constitute the CDRS Committee, which develops the spending allocation plan each year in the AAP.

## **1. Summary of citizen participation process/Efforts made to broaden citizen participation**

### **Summarize citizen participation process and how it impacted goal-setting**

On February 3, 2021, HUD issued a waiver allowing public hearings to be held virtually to allow for social distancing and limited public gatherings during a public health emergency. The County revised its Citizen Participation Plan to allow for virtual public meetings during public health emergencies. Morris County is continuing to follow local, state, and federal recommendations to limit public gatherings during the COVID-19 public health emergency. As such, the County is utilizing the waiver during the development of its 2021 AAP and will solicit public comment and conduct public hearings in a virtual way in accordance with its Citizen Participation Plan. Accommodations will be/were made for persons with disabilities and LEP persons. Documents for public review will be/were shared via the County's website.

Two hearings were held to encourage citizen input from residents of low- and moderate-income neighborhoods, public housing, assisted housing, and non-English speaking residents. The County's Human Services Advisory Committee consults with the Continuum of Care in development of recommendations for funding from the Emergency Solutions grant. The Community Development Revenue Sharing (CDRS) Advisory Committee reviews all the requests for funding from the CDBG and HOME programs and makes funding recommendations to the Board of Chosen Freeholders.

Both of the hearings were held during development of the Annual Plan. The first meeting was an orientation/application meeting where groups and municipalities could learn how to prepare a funding request. Two sessions were held on November 10, 2020 at 10 AM and 2PM. .

An advertisement in the newspaper as well as by direct mailing to all municipalities in the County providing notification of the meeting date, and the tentative schedule of other important program year dates. Each municipality was also asked to name a representative to the CDRS committee. An email was also sent to previous applicants and any organization who had expressed interest in applying for funding to notify them of the orientation meeting. County staff held one-on-one meetings with brand new applicants that had never applied before to discuss the process in more detail and review their potential application. Municipalities also referred interested organizations directly to the County.

A second public meeting will be held on April 22, 2021 at 5:30 p.m. via a call-in number to provide an opportunity for those who were not applying for funds but who wished to provide input for the Consolidated Plan. The meeting date will be advertised in the local newspaper and through non-profit agencies and Morristown area churches. [To be updated following meeting]



Each of the hearings were advertised in *The Daily Record* and posted on the Human Services website. A copy of the public display version of the plan was made available at the Morris County library. All CDRS members and several community organizations were sent copies of the plan to review and to inform their constituents that the plan was available. These organizations included the Housing Authority, the Continuum of Care, and the Housing Alliance.

The public hearing notices for each meeting were provided to public service agencies to post in their facilities in both English and Spanish. Each notice included a statement that, should it be requested, the plan would be provided in a way that it could be translated to Spanish and/or an accessible format for those who were visually impaired. There is no local Spanish-language media; providing flyers is the only way to communicate with the County's Spanish-speaking population. In addition, public service agencies are also the best way to communicate with the lower-income community at large who might not subscribe to the local newspapers.

### Citizen Participation Outreach

| Sort Order | Mode of Outreach                             | Target of Outreach   | Summary of response/attendance   | Summary of comments received             | Summary of comments not accepted and reasons                    | URL (If applicable) |
|------------|--|--|--|--|---|---------------------|
| 1          | Newspaper<br>11/06/20, 04/05/21              | Non-English Speaking - Specify other language: Spanish<br><br>Non-targeted/broad community | No attendance  | None received                            | Public notice for public hearing did not result in any comments |                     |
| 2          | Direct Mailings/E-mails                      | Community Groups<br><br>Local and Adjacent Municipalities                                  | Emails and flyers for public hearings were sent to community groups. Letters were mailed directly to all municipalities within the Morris County, as well as to all counties adjacent to Morris County | None received                            | NA  |                     |
| 3          | Virtual Public Meeting #1: November 10, 2020 | Applicants   | Orientation meeting is well advertised and promoted as it is mandatory for groups and municipalities wishing to make application for funds.  | None received                            | NA  |                     |
| 4          | Virtual Public Hearing #2: April 22, 2021    | General  | [To be updated following second hearing]   | [To be updated following second hearing] | [To be updated following second hearing]                        |                     |

TABLE 4 – CITIZEN PARTICIPATION OUTREACH

## EXPECTED RESOURCES

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### AP-15 EXPECTED RESOURCES - 91.420(B), 91.220(C)(1,2)

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#### **Introduction**

The total of FY 2021 funding from the three HUD programs for the Morris County Consortium is \$2,989,147 with anticipated program income of \$20,000. Twenty-six CDBG activities, three HOME activities, and six ESG activities were determined by the Community Development Revenue Sharing (CDRS) Advisory Committee to meet overall county needs and local and national objectives. Of the total available for 2021 activities exclusive of program administration, 100% of grant funds will be used for activities that benefit low/moderate income persons.

## Anticipated Resources

| Program | Source of Funds | Uses of Funds  | Expected Amount Available Year 1 |                    |                          |                | Expected Amount Available Remainder of ConPlan \$ | Narrative Description   |
|---------|-----------------|--|----------------------------------|--------------------|--------------------------|----------------|---|---|
|         |                 |  | Annual Allocation: \$            | Program Income: \$ | Prior Year Resources: \$ | Total: \$      |   |   |
| CDBG    | Public federal  | Acquisition, Admin and Planning, Economic Development, Housing, Public Improvements, Public Services   | \$1,980,557                      | \$20,000           | \$16,408.15              | \$2,016,965.15 | \$5,915,385                                       | Funds for housing and non-housing community development needs. Remainder is approx. 3 times Total allocation.       |
| HOME    | Public federal  | Acquisition<br>Homebuyer assistance<br>Homeowner rehab<br>Multifamily rental new construction<br>Multifamily rental rehab<br>New construction for ownership<br>TBRA                      | \$848,575                        | \$0                | \$0                      | \$848,575      | \$2,545,725                                       | Funds for housing development needs. Remainder available is approx. 3 times Total allocation.                       |
| ESG     | Public federal  | Conversion and rehab for transitional housing<br>Financial Assistance<br>Overnight shelter<br>Rapid re-housing (rental assistance)<br>Rental Assistance Services<br>Transitional housing | \$168,777                        | \$0                | \$0                      | \$168,777      | \$506,331   | Funds for homeless and at risk of homelessness activities. Remainder available is approx. 3 times Total allocation. |

TABLE 5 - EXPECTED RESOURCES – PRIORITY TABLE

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

Other resources from private and non-federal public sources that will be available to meet the needs identified in the Annual Plan include state and municipal funds, County grant-in-aid, weatherization funds, private foundations, private donations, volunteer labor, and private loans from lending institutions. The federal funds, in most cases, will complement other resources rather than leverage these funds.

The Emergency Solutions Grant Program and the HOME Program require matching funds. All applicants to these programs must identify the match in the applications for funding from the Office of Community Development. All matching sources are verified prior to commitment of any federal funds. The County has not committed any funds specifically to provide a monetary match to any activity but may provide the match for Emergency Solutions activities through local grant-in-aid to homeless service providers. Sponsors of HOME activities are responsible to provide their match.

Specific matching requirements are:

HOME: Anticipated sources of match will be provided by activities requiring match - the total value of which will meet or exceed 25% of the total HOME award, with the exception of program administration activities which do not require match. Sources will include waiver of fees, in-kind donations, donations of land, private, state and local government funds.

ESG: Each grantee must provide a 1:1 match for funding provided from the Emergency Solutions Grant Program. Most of the match comes from private non-profits with fund raising activities, state grants and other foundation grants.

**If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The County is not involved with land banking and has a limited amount of resources available to acquire, assemble, and dispose of sites for the purpose of expanding affordable housing and employment opportunities.

## ANNUAL GOALS AND OBJECTIVES

### AP-20 ANNUAL GOALS AND OBJECTIVES - 91.420, 91.220(C)(3)&(E)

#### Goals Summary Information

| Sort Order | Goal Name  | Start Year | End Year | Category                          | Geographic Area | Needs Addressed               | Funding                          | Goal Outcome Indicator  |
|------------|--|------------|----------|-----------------------------------|-----------------|-------------------------------|----------------------------------|---|
| 1          | Improve and expand infrastructure                        | 2021       | 2022     | Non-Housing Community Development | County-wide     | Infrastructure and Facilities | CDBG: \$507416                   | Public Facility or Infrastructure other than Low/Moderate Income Housing Benefit: 13798 persons |
| 2          | Improve and expand public facilities                     | 2021       | 2022     | Non-Housing Community Development | County-wide     | Infrastructure and Facilities | CDBG: \$313301                   | Public Facility or Infrastructure other than Low/Moderate Income Housing Benefit: 18329 persons |
| 3          | Public services  | 2021       | 2022     | Non-Homeless Special Needs        | County-wide     | Supportive Services           | CDBG: \$292769<br>ESG: \$15910   | Public Service activities other than Low/Moderate Income Housing Benefit: 395 persons           |
| 4          | Creation and preservation of rental housing              | 2021       | 2022     | Affordable Housing                | County-wide     | Affordable Housing            | CDBG: \$100000                   | Rental Units rehabilitated: 24 housing units  |
| 5          | Creation and preservation of homeownership opportunities | 2021       | 2022     | Affordable Housing                | County-wide     | Affordable Housing            | CDBG: \$123762<br>HOME: \$600000 | Homeowner Housing Added: 19 housing units<br>Homeowner Housing Rehabilitated: 15 housing units  |

| Sort Order | Goal Name                            | Start Year | End Year | Category                   | Geographic Area | Needs Addressed     | Funding                         | Goal Outcome Indicator   |
|------------|--------------------------------------|------------|----------|----------------------------|-----------------|---------------------|---------------------------------|--|
| 6          | Housing for persons who are homeless | 2021       | 2022     | Homeless                   | County-wide     | End to Homelessness | HOME: \$163718<br>ESG: \$152867 | Tenant-based rental assistance/Rapid Rehousing: 27 households<br>Homeless Person Overnight Shelter: 83 persons<br>Homelessness Prevention: 133 persons |
| 7          | Non-homeless special needs housing   | 2021       | 2022     | Non-Homeless Special Needs | County-wide     | Affordable Housing  | CDBG: \$272950                  | Public Facility or Infrastructure other than Low/Moderate Income Housing Benefit: 16 persons<br>Homeowner Housing Rehabilitated: 94 housing units      |
| 8          | Administration                       | 2021       | 2022     | Other                      | County-wide     | Administration      | CDBG: \$390359<br>HOME: \$84857 | Other: 2 Other   |

TABLE 6 – GOALS SUMMARY

## Goal Descriptions

|   |                         |  |
|---|-------------------------|--|
| 1 | <b>Goal Name</b>        | Improve and expand Infrastructure  |
|   | <b>Goal Description</b> | Infrastructure in the low income areas of the county must be improved or expanded to improve the quality of life for lower income residents.   |
| 2 | <b>Goal Name</b>        | Improve and expand public facilities   |
|   | <b>Goal Description</b> | Improve public facilities serving low income residents including parks, libraries, and social service agencies require capital improvements including handicap accessibility.                                    |
| 3 | <b>Goal Name</b>        | Public Service   |
|   | <b>Goal Description</b> | Expand and continue non-housing community development supportive services.   |
| 4 | <b>Goal Name</b>        | Housing for Persons who are Homeless   |
|   | <b>Goal Description</b> | Preservation of short- and long-term homeless facilities and housing including the provision of Tenant Based Rental Assistance (TBRA) to end homelessness. ESG funding includes Shelter and Homeless Prevention. |
| 5 | <b>Goal Name</b>        | Creation and preservation of rental housing  |
|   | <b>Goal Description</b> | Creation and preservation of affordable rental housing through use of HOME and CDBG funding.   |
| 6 | <b>Goal Name</b>        | Non-homeless Special Needs Housing   |
|   | <b>Goal Description</b> | Creation and preservation of special needs facilities and housing.   |
| 7 | <b>Goal Name</b>        | Creation and preservation of homeownership opp.  |
|   | <b>Goal Description</b> | Creation and preservation of affordable homeownership housing opportunities including housing rehabilitation assistance and creation of new homeownership units.   |
| 8 | <b>Goal Name</b>        | Administration   |
|   | <b>Goal Description</b> | Program oversight, public outreach and on-going management of the federal grants programs - CDBG HOME and ESG  |



**Introduction**

For 2021, Morris County has allocated funds to the following projects for CDBG, HOME and ESG:

| #  | Project Name  |
|----|---|
| 1  | Zufall Health Center Interior Renovation                |
| 2  | Library of the Chathams ADA Improvements                |
| 3  | Wharton Borough Library Window Replacement              |
| 4  | YCS Group Home Improvements                             |
| 5  | Avidd Community Services Group Home Improvements        |
| 6  | MCHA Playground Improvements                            |
| 7  | Borough of Madison Sanitary Sewer Rehabilitation        |
| 8  | Borough of Butler Watermain Improvements (Phase II)     |
| 9  | Morristown Columbia Street Improvements                 |
| 10 | Borough of Netcong Watermain Improvements               |
| 11 | Township of Pequannock Street Improvements              |
| 12 | Township of Roxbury Street Improvement (Phase III)      |
| 13 | Township of Montville Sidewalk Construction             |
| 14 | Borough of Victory Gardens Sidewalk Construction        |
| 15 | Roots & Wings Case Management/Counseling                |
| 16 | Jersey Battered Women's Service Child Counseling        |
| 17 | Homeless Solutions, Inc. Child Care Scholarships        |
| 18 | Morristown Neighborhood House                           |
| 19 | Children on the Green                                   |
| 20 | CASA  |
| 21 | Deirdre O'Brien Child Advocacy Center                   |
| 22 | Family Promise Case Management                          |
| 23 | Morris Habitat for Humanity Neighborhood Revitalization |
| 24 | Hope House Operation Fix It                             |
| 25 | Morris County Housing Rehabilitation                    |
| 26 | L&T Housing Rehabilitation                              |
| 27 | CDBG Program Administration                             |
| 28 | Habitat for Humanity Randolph Construction              |
| 29 | Nouvelle, LLC Supportive Housing                        |
| 30 | Morris County CoC TBRA for Homeless Families            |
| 31 | HOME Program Administration                             |
| 32 | ESG 2021  |
| 33 | Town of Boonton – Kanouse Park                          |

TABLE 7 – PROJECT INFORMATION



## **Describe the reasons for allocation priorities and any obstacles to addressing underserved needs**

Funding awards are based on need and activity eligibility. Assistance is spread throughout the consortium with actual locations determined by applications received and funding availability. Activities have been recommended for funding in areas of minority concentrations in the Borough of Butler, Roxbury Township, Town of Morristown, Town of Boonton, Borough of Rockaway and Borough of Wharton.

Obstacles to meeting underserved needs include:

- Limited funds for all programs (HOME, CDBG and ESG)
- Diminishment and disappearance of State funds
- Diminishment and disappearance of local funds
- Diminishment and disappearance of private funds
- Increased competition for diminishing pool of funds
- Lack of affordable childcare services
- Lack of transportation
- Lack of employment training and opportunities
- Lack of affordable housing; severe shortage of affordable rentals
- Lack of employment training for veterans
- Lack of affordable permanent supportive housing for veterans
- Lack of land for construction of facilities and residential units
- Lack of societal 'will' to address the need of the underserved
- Dwindling capacity on the part of providers due to layoffs
- Severe financial stress at the municipal level
- Severe financial stress on the part of non-profits

AP-38 PROJECT SUMMARY

Project Summary Information

|   |  |   |
|---|--|---|
| 1 | <b>Project Name</b>  | Zufall Health Center Interior Renovation - CANCELLED                                    |
|   | <b>Target Area</b>   |   |
|   | <b>Goals Supported</b>   |   |
|   | <b>Needs Addressed</b>   |   |
|   | <b>Funding</b>   |   |
|   | <b>Description</b>   |   |
|   | <b>Target Date</b>   |   |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> |   |
|   | <b>Location Description</b>  |   |
|   | <b>Planned Activities</b>  |   |
| 2 | <b>Project Name</b>  | Library of the Chathams ADA Improvements  |
|   | <b>Target Area</b>   | Countywide  |
|   | <b>Goals Supported</b>   | Improve and expand public facilities  |
|   | <b>Needs Addressed</b>   | Infrastructure and Facilities   |
|   | <b>Funding</b>   | CDBG: \$80,000  |
|   | <b>Description</b>   | ADA improvements to Joint Free Library of the Chathams, Inc.                            |
|   | <b>Target Date</b>   | 6/30/2022   |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 1,024 persons with disabilities will benefit from the proposed activities. |
|   | <b>Location Description</b>  | 214 Main St, Chatham, NJ 07928  |
|   | <b>Planned Activities</b>  | Activities include installation of a space to space handicapped ramp.                   |
| 3 | <b>Project Name</b>  | Wharton Borough Library Window Replacement  |
|   | <b>Target Area</b>   | Countywide  |
|   | <b>Goals Supported</b>   | Improve and expand public facilities  |

|   |  |  |
|---|--|--|
|   | <b>Needs Addressed</b>   | Infrastructure and Facilities  |
|   | <b>Funding</b>   | CDBG: \$80,000   |
|   | <b>Description</b>   | This activity will involve replacement of all windows and frames throughout Wharton Public Library.  |
|   | <b>Target Date</b>   | 6/30/2022  |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 6,490 persons will benefit from the proposed activities.  |
|   | <b>Location Description</b>  | 15 South Main Street, Wharton, NJ 07885  |
|   | <b>Planned Activities</b>  | Replacement of all windows and frames throughout Wharton Public Library.   |
| 4 | <b>Project Name</b>  | YCS Group Home Improvements  |
|   | <b>Target Area</b>   | Countywide   |
|   | <b>Goals Supported</b>   | Non-homeless Special Needs Housing   |
|   | <b>Needs Addressed</b>   | Housing for non-homeless Special Needs   |
|   | <b>Funding</b>   | CDBG: \$61,350   |
|   | <b>Description</b>   | This activity will involve improvements to the Youth Consultation Service, Inc. group home located on Pamela Drive, including replacement of roof, siding, and windows, and installation of a generator to assist with periodic power outages. |
|   | <b>Target Date</b>   | 6/30/2022  |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 4 disabled persons will benefit from the proposed activities.   |
|   | <b>Location Description</b>  | 17 Pamela Drive, Randolph, NJ 07869  |
|   | <b>Planned Activities</b>  | Replacement of roof, siding, and 2 windows, and installation of a generator.   |
| 5 | <b>Project Name</b>  | Avidd Community Services Group Home Improvements   |
|   | <b>Target Area</b>   | Countywide   |
|   | <b>Goals Supported</b>   | Non-homeless Special Needs Housing   |
|   | <b>Needs Addressed</b>   | Housing for non-homeless Special Needs   |
|   | <b>Funding</b>   | CDBG: \$62,000   |

|   |  |  |
|---|--|--|
|   | <b>Description</b>   | Health and safety improvements to three group homes run by Avidd Community Services of NJ.   |
|   | <b>Target Date</b>   | 6/30/2022  |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 12 persons with disabilities will benefit from the proposed activities.   |
|   | <b>Location Description</b>  | Multiple: 3 locations throughout Morris County (Washington Township, Randolph, Denville)   |
|   | <b>Planned Activities</b>  | Activities include roof repair, and generator and boiler installation.   |
| 6 | <b>Project Name</b>  | MCHA Playground Improvements   |
|   | <b>Target Area</b>   | Countywide   |
|   | <b>Goals Supported</b>   | Improve and expand public facilities   |
|   | <b>Needs Addressed</b>   | Infrastructure and Facilities  |
|   | <b>Funding</b>   | CDBG: \$44,660   |
|   | <b>Description</b>   | Playground improvements to Peer Place public housing location by the Morris County Housing Authority, including installation of security lighting, fencing, improvements to the basketball court.                                    |
|   | <b>Target Date</b>   | 6/30/2022  |
|   | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 215 public housing residents will benefit from the proposed activities.   |
|   | <b>Location Description</b>  | 42-84 Peer Place, Denville, NJ 07834   |
|   | <b>Planned Activities</b>  | Activities include installation of security lighting and new fencing, and improvements to the basketball court including repair/resurfacing to road and lining of the court, and replacement of backboards, rims, nets, and signage. |
| 7 | <b>Project Name</b>  | Borough of Madison Sanitary Sewer Rehabilitation   |
|   | <b>Target Area</b>   | Countywide   |
|   | <b>Goals Supported</b>   | Improve and expand Infrastructure  |
|   | <b>Needs Addressed</b>   | Infrastructure and Facilities  |
|   | <b>Funding</b>   | CDBG: \$80,000   |
|   | <b>Description</b>   | Rehabilitation of the sanitary sewer system to correct structural damage and infiltration/inflow problems.   |

|          |  |  |
|----------|--|--|
|          | <b>Target Date</b>   | 6/30/2022  |
|          | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 975 persons will benefit from the proposed activities.  |
|          | <b>Location Description</b>  | Plane Street, Cook Avenue, and Community Place, Madison, NJ 07940  |
|          | <b>Planned Activities</b>  | Activities include sealing brick manholes prone to inflow and infiltration, point and lining repairs to sanitary mains., |
| <b>8</b> | <b>Project Name</b>  | Borough of Butler Watermain Improvements (Phase II)  |
|          | <b>Target Area</b>   | Countywide   |
|          | <b>Goals Supported</b>   | Improve and expand Infrastructure  |
|          | <b>Needs Addressed</b>   | Infrastructure and Facilities  |
|          | <b>Funding</b>   | CDBG: \$80,000   |
|          | <b>Description</b>   | Watermain replacement to alleviate reduced pressure and failed services.   |
|          | <b>Target Date</b>   | 6/30/2022  |
|          | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 1045 persons will benefit from the proposed activities.   |
|          | <b>Location Description</b>  | 12 South Gifford Street - 57 Kiel Avenue, Butler, NJ 07405   |
|          | <b>Planned Activities</b>  | Activities include replacement of 710 feet of water main on South Gifford Street to Kiel Avenue.                         |
| <b>9</b> | <b>Project Name</b>  | Morristown Columbia Street Improvements  |
|          | <b>Target Area</b>   | Countywide   |
|          | <b>Goals Supported</b>   | Improve and expand Infrastructure  |
|          | <b>Needs Addressed</b>   | Infrastructure and Facilities  |
|          | <b>Funding</b>   | CDBG: \$80,000   |
|          | <b>Description</b>   | Street improvements will address safety hazards due to drainage and flooding issues.                                     |
|          | <b>Target Date</b>   | 6/30/2022  |

|    |  |   |
|----|--|---|
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 2,215 persons will benefit from the proposed activities.   |
|    | <b>Location Description</b>  | 22 Columbia Street, Morristown, NJ 07960  |
|    | <b>Planned Activities</b>  | Activities include installation of new drainage structures and pipes to correct safety issues.  |
| 10 | <b>Project Name</b>  | Borough of Netcong Watermain Improvements   |
|    | <b>Target Area</b>   | Countywide  |
|    | <b>Goals Supported</b>   | Improve and expand Infrastructure   |
|    | <b>Needs Addressed</b>   | Infrastructure and Facilities   |
|    | <b>Funding</b>   | CDBG: \$80,000  |
|    | <b>Description</b>   | Watermain replacement and services to improve deteriorated infrastructure and improve water quality.  |
|    | <b>Target Date</b>   | 6/30/2022   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 1,946 persons will benefit from the proposed activities.   |
|    | <b>Location Description</b>  | 14 Hillside Avenue, Netcong, NJ 07857   |
|    | <b>Planned Activities</b>  | Activities include excavation, water main replacement, backfill, installation of fire hydrant and pavement replacement.   |
| 11 | <b>Project Name</b>  | Township of Pequannock Street Improvements  |
|    | <b>Target Area</b>   | Countywide  |
|    | <b>Goals Supported</b>   | Improve and expand Infrastructure   |
|    | <b>Needs Addressed</b>   | Infrastructure and Facilities   |
|    | <b>Funding</b>   | CDBG: \$80,000  |
|    | <b>Description</b>   | Street improvements to Adams and Washington Streets, including ADA compliant curbs, installation of drainage facilities, ramps, stripping/signage, and detectable warning surfaces. |
|    | <b>Target Date</b>   | 6/30/2022   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 3,905 persons will benefit from the proposed activities.   |



|    |  |  |
|----|--|--|
|    | <b>Location Description</b>  | 16 Adams Street, Pompton Plains, NJ 07444  |
|    | <b>Planned Activities</b>  | Activities include construction of ADA compliant curbs, installation of drainage facilities, ramps, stripping/signage, and detectable warning surfaces, and the milling and resurfacing of both roads. |
| 12 | <b>Project Name</b>  | Township of Roxbury Street Improvement (Phase III)   |
|    | <b>Target Area</b>   | Countywide   |
|    | <b>Goals Supported</b>   | Improve and expand Infrastructure  |
|    | <b>Needs Addressed</b>   | Infrastructure and Facilities  |
|    | <b>Funding</b>   | CDBG: \$80,000   |
|    | <b>Description</b>   | Resurfacing of Kings Highway due to uneven pavement and deterioration.   |
|    | <b>Target Date</b>   | 6/30/2022  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 1,035 persons will benefit from the proposed activities.  |
|    | <b>Location Description</b>  | 152 and 257 Kings Highway, Ledgewood, NJ 07852   |
|    | <b>Planned Activities</b>  | Activities include milling and paving along Kings Highway.   |
| 13 | <b>Project Name</b>  | Township of Montville Sidewalk Construction  |
|    | <b>Target Area</b>   | Countywide   |
|    | <b>Goals Supported</b>   | Improve and expand Infrastructure  |
|    | <b>Needs Addressed</b>   | Infrastructure and Facilities  |
|    | <b>Funding</b>   | CDBG: \$80,000   |
|    | <b>Description</b>   | Addition of a new sidewalk along the southern right-of-way of Bloomfield Avenue, running from approximately Margaret Drive to meet the existing sidewalk at Hook Mountain Road.                        |
|    | <b>Target Date</b>   | 6/30/2022  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 2,680 people will benefit from the proposed activities.   |
|    | <b>Location Description</b>  | 66 Bloomfield Avenue, Pine Brook, NJ 07058   |
|    | <b>Planned Activities</b>  | Activities include construction of a concrete sidewalk, including curbs and detectable warning surface.  |

|    |  |  |
|----|--|--|
| 14 | <b>Project Name</b>  | Borough of Victory Gardens Sidewalk Construction   |
|    | <b>Target Area</b>   | Countywide   |
|    | <b>Goals Supported</b>   | Improve and expand Infrastructure  |
|    | <b>Needs Addressed</b>   | Infrastructure and Facilities  |
|    | <b>Funding</b>   | CDBG: \$27,950   |
|    | <b>Description</b>   | Sidewalk construction along Coolidge and Monroe Avenues.   |
|    | <b>Target Date</b>   | 6/30/2022  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 1,516 people will benefit from the proposed activity.   |
|    | <b>Location Description</b>  | Coolidge and Monroe Avenues, Dover, NJ 07801   |
|    | <b>Planned Activities</b>  | Activities include installation of concrete sidewalk and driveway aprons along one side of Coolidge Avenue and along Monroe Avenue a distance of 165 feet. |
| 15 | <b>Project Name</b>  | Roots & Wings Case Management/Counseling   |
|    | <b>Target Area</b>   | Countywide   |
|    | <b>Goals Supported</b>   | Public Service   |
|    | <b>Needs Addressed</b>   | Supportive Services  |
|    | <b>Funding</b>   | CDBG: \$40,000   |
|    | <b>Description</b>   | Provision of case management and counseling services for foster youth who have aged out of the system.   |
|    | <b>Target Date</b>   | 6/30/2022  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 12 people will benefit from the proposed activities.  |
|    | <b>Location Description</b>  | Countywide   |
|    | <b>Planned Activities</b>  | Provision of case management and counseling services for foster youth who have aged out of the system.   |
| 16 | <b>Project Name</b>  | Jersey Battered Women's Service Child Counseling   |
|    | <b>Target Area</b>   | Countywide   |
|    | <b>Goals Supported</b>   | Public Service   |
|    | <b>Needs Addressed</b>   | Supportive Services  |

|    |  |   |
|----|--|---|
|    | <b>Funding</b>   | CDBG: \$20,000  |
|    | <b>Description</b>   | Provision of counseling services for children of battered women while at the JBWS residential facilities.   |
|    | <b>Target Date</b>   | 6/30/2022   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 12 children will benefit from the proposed activities.   |
|    | <b>Location Description</b>  | Suppressed  |
|    | <b>Planned Activities</b>  | Activities involve provision of counseling services for children of battered women.   |
| 17 | <b>Project Name</b>  | Homeless Solutions, Inc. Child Care Scholarships  |
|    | <b>Target Area</b>   | Countywide  |
|    | <b>Goals Supported</b>   | Public Service  |
|    | <b>Needs Addressed</b>   | Supportive Services   |
|    | <b>Funding</b>   | CDBG: \$32,769  |
|    | <b>Description</b>   | Provision of childcare services and summer camp scholarships for children that are in the Family and Transitional Housing Programs.   |
|    | <b>Target Date</b>   | 6/30/2022   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 34 people will benefit from the proposed activities.   |
|    | <b>Location Description</b>  | 540 West Hanover Street and 4 Jean Street, Morristown, NJ 07960   |
|    | <b>Planned Activities</b>  | Activities include provision of childcare services (before and after school programs) and summer camp scholarships for children that are in the Family and Transitional Housing Programs. |
| 18 | <b>Project Name</b>  | Morristown Neighborhood House   |
|    | <b>Target Area</b>   | Countywide  |
|    | <b>Goals Supported</b>   | Public Service  |
|    | <b>Needs Addressed</b>   | Supportive Services   |
|    | <b>Funding</b>   | CDBG: \$40,000  |
|    | <b>Description</b>   | School-aged childcare scholarship funding to subsidize childcare slots for low-income families at the before and after school program at the Morristown Neighborhood House.               |

|    |  |  |
|----|--|--|
|    | <b>Target Date</b>   | 6/30/2022  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 35 persons will benefit from the proposed activities.   |
|    | <b>Location Description</b>  | 12 Flagler Street, Morristown, NJ 07960  |
|    | <b>Planned Activities</b>  | Activities involve provision of school-aged childcare scholarship funding to subsidize childcare slots for low-income families at the before and after school program at the Morristown Neighborhood House.  |
| 19 | <b>Project Name</b>  | Children on the Green  |
|    | <b>Target Area</b>   | Countywide   |
|    | <b>Goals Supported</b>   | Public Service   |
|    | <b>Needs Addressed</b>   | Supportive Services  |
|    | <b>Funding</b>   | CDBG: \$20,000   |
|    | <b>Description</b>   | Childcare scholarships for low-income families living/working in the Morristown area.  |
|    | <b>Target Date</b>   | 6/30/2022  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 6 persons will benefit from the proposed activities.  |
|    | <b>Location Description</b>  | 50 South Park Place, Morristown, NJ  |
|    | <b>Planned Activities</b>  | Childcare scholarships for low-income families living/working in the Morristown area. First priority is given to families leaving a homeless shelter. Subsidized tuition assistance to qualified families and those who have temporarily lost their voucher. |
| 20 | <b>Project Name</b>  | CASA   |
|    | <b>Target Area</b>   | Countywide   |
|    | <b>Goals Supported</b>   | Public Service   |
|    | <b>Needs Addressed</b>   | Supportive Services  |
|    | <b>Funding</b>   | CDBG: \$50,000   |
|    | <b>Description</b>   | Funding for two Case Supervisor Salary Positions in order to mentor Morris County abused and neglected foster youth who are part of the court system presently living in foster homes and residential facilities.  |

|    |  |  |
|----|--|--|
|    | <b>Target Date</b>   | 6/30/2022  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 125 persons will benefit from the proposed activities.  |
|    | <b>Location Description</b>  | 18 Cattano Avenue, Morristown, NJ 07960  |
|    | <b>Planned Activities</b>  | Funding for two Case Supervisor Salary Positions in order to mentor Morris County abused and neglected foster youth who are part of the court system presently living in foster homes and residential facilities.  |
| 21 | <b>Project Name</b>  | Deirdre O'Brien Child Advocacy Center  |
|    | <b>Target Area</b>   | Countywide   |
|    | <b>Goals Supported</b>   | Public Service   |
|    | <b>Needs Addressed</b>   | Supportive Services  |
|    | <b>Funding</b>   | CDBG: \$50,000   |
|    | <b>Description</b>   | Salary program will be used to maintain existing counselors as well as an additional bilingual clinician to the Clinical Counseling Program, which would provide counseling to child victims.  |
|    | <b>Target Date</b>   | 6/30/2022  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 85 persons will benefit from the proposed activities.   |
|    | <b>Location Description</b>  | 8 Court Street, Morristown, NJ 07960   |
|    | <b>Planned Activities</b>  | Salary program will be used to maintain existing counselors as well as an additional bilingual clinician to the Clinical Counseling Program, which would provide counseling to child victims. The program offers individual therapy, crisis intervention, and case management. |
| 22 | <b>Project Name</b>  | Family Promise Case Management   |
|    | <b>Target Area</b>   | Countywide   |
|    | <b>Goals Supported</b>   | Public Service   |
|    | <b>Needs Addressed</b>   | Supportive Services  |
|    | <b>Funding</b>   | CDBG: \$40,000   |

|           |  |  |
|-----------|--|--|
|           | <b>Description</b>   | Support for salaries of the Director of Outreach Programs, Outreach Programs Resource Navigator, Navigating Hope Resource Coordinator, and Emergency Shelter and Coordinated Entry Coordinator to provide case management for families.  |
|           | <b>Target Date</b>   | 6/30/2022  |
|           | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 1,000 persons will benefit from the proposed activities.  |
|           | <b>Location Description</b>  | 51 Washington Street, Morristown, NJ 07960   |
|           | <b>Planned Activities</b>  | Activity will provide salaries of the Director of Outreach Programs, Outreach Programs Resource Navigator, Navigating Hope Resource Coordinator, and Emergency Shelter and Coordinated Entry Coordinator to provide case management for families and the needed continuum of services. |
| <b>23</b> | <b>Project Name</b>  | Morris Habitat for Humanity Neighborhood Revitalization  |
|           | <b>Target Area</b>   | Countywide   |
|           | <b>Goals Supported</b>   | Creation and preservation of homeownership opp.<br>Non-homeless Special Needs Housing  |
|           | <b>Needs Addressed</b>   | Affordable Housing<br>Housing for non-homeless Special Needs   |
|           | <b>Funding</b>   | CDBG: \$50,000   |
|           | <b>Description</b>   | Provision of exterior repair, painting, landscaping, and weatherization services to low-moderate income seniors.   |
|           | <b>Target Date</b>   | 6/30/2022  |
|           | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 44 housing units will be rehabilitated from the proposed activities.  |
|           | <b>Location Description</b>  | County-wide, 274 South Salem Street, Randolph, NJ 07869  |
|           | <b>Planned Activities</b>  | Activities include mobility, safety, and energy efficient improvements, installation of grab bars, handrails, and handheld showers, and repair of water leaks and broken windows.  |
| <b>24</b> | <b>Project Name</b>  | Hope House Operation Fix It  |
|           | <b>Target Area</b>   | Countywide   |
|           | <b>Goals Supported</b>   | Creation and preservation of homeownership opp.<br>Non-homeless Special Needs Housing  |

|    |  |   |
|----|--|---|
|    | <b>Needs Addressed</b>   | Affordable Housing<br>Housing for non-homeless Special Needs  |
|    | <b>Funding</b>   | CDBG: \$99,600  |
|    | <b>Description</b>   | Provides minor home repairs to the elderly, veterans, disabled, single-parents, low-moderate income homeowners, and persons living with HIV/AIDS. |
|    | <b>Target Date</b>   | 6/30/2022   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 50 housing units will be rehabilitated from the proposed activities.   |
|    | <b>Location Description</b>  | County-wide (excluding Dover and Parsippany/Troy Hill) 101-103 Bassett Highway, Dover, NJ 07801   |
|    | <b>Planned Activities</b>  | Activities include minor repairs to Morris County homeowners, with health and safety issues receiving priority.                                   |
| 25 | <b>Project Name</b>  | Morris County Housing Rehabilitation  |
|    | <b>Target Area</b>   | Countywide  |
|    | <b>Goals Supported</b>   | Creation and preservation of homeownership opp.   |
|    | <b>Needs Addressed</b>   | Affordable Housing  |
|    | <b>Funding</b>   | CDBG: \$135,592.30 includes \$20,000 anticipated Program Income   |
|    | <b>Description</b>   | County-wide housing rehabilitation program administered by the Office of Community Development.   |
|    | <b>Target Date</b>   | 6/30/2022   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 15 housing units will be rehabilitated from the proposed activities.   |
|    | <b>Location Description</b>  |   |
|    | <b>Planned Activities</b>  | Activities involve rehabilitation of owner-occupied homes.  |
| 26 | <b>Project Name</b>  | L&T Housing Rehabilitation  |
|    | <b>Target Area</b>   | Countywide  |
|    | <b>Goals Supported</b>   | Creation and preservation of rental housing   |
|    | <b>Needs Addressed</b>   | Affordable Housing  |
|    | <b>Funding</b>   | CDBG: \$100,000   |

|    |  |   |
|----|--|---|
|    | <b>Description</b>   | Interior repairs to 24 apartments in five buildings owned by L&T Affordable Housing Urban Renewal Corporation.  |
|    | <b>Target Date</b>   | 6/30/2022   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 24 families will benefit from the proposed activities.   |
|    | <b>Location Description</b>  | 1-24 MacDougall Lane, Harding, NJ 07976   |
|    | <b>Planned Activities</b>  | Activities involve interior improvements including replacement of carpeting with vinyl flooring, new appliances, painting of all units, repair of bathtub surrounds, replacement of front and rear entrance door locks, and repair of the closed circuit monitoring system. |
| 27 | <b>Project Name</b>  | CDBG Program Administration   |
|    | <b>Target Area</b>   | Countywide  |
|    | <b>Goals Supported</b>   | Administration  |
|    | <b>Needs Addressed</b>   | Supportive Services   |
|    | <b>Funding</b>   | CDBG: \$390,359   |
|    | <b>Description</b>   | The administration of CDBG funds in accordance with all federal regulations.  |
|    | <b>Target Date</b>   | 6/30/2022   |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | NA: Other   |
|    | <b>Location Description</b>  | Countywide  |
|    | <b>Planned Activities</b>  | Activities include administration of the CDBG Program.  |
| 28 | <b>Project Name</b>  | Habitat for Humanity Randolph Construction  |
|    | <b>Target Area</b>   | Countywide  |
|    | <b>Goals Supported</b>   | Creation and preservation of homeownership opp.   |
|    | <b>Needs Addressed</b>   | Affordable Housing  |
|    | <b>Funding</b>   | HOME: \$250,000   |



|    |  |  |
|----|--|--|
|    | <b>Description</b>   | Phase 1 of 3 phase project involves new construction of 2 buildings containing 13 units. Completed development will consist of 4 buildings containing 25 condominium units with 25 COAH credits to be provided for very low, low, and moderate-income housing. |
|    | <b>Target Date</b>   | 6/30/2022  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 13 families will benefit from the proposed activities.  |
|    | <b>Location Description</b>  | 42 Bennet Avenue, Randolph, NJ 07869   |
|    | <b>Planned Activities</b>  | Activities involve offsetting construction costs of Phase I of the project for the first two buildings and a total of 13 units.  |
| 29 | <b>Project Name</b>  | Nouvelle, LLC Supportive Housing   |
|    | <b>Target Area</b>   | Countywide   |
|    | <b>Goals Supported</b>   | Creation and preservation of homeownership opp.  |
|    | <b>Needs Addressed</b>   | Affordable Housing   |
|    | <b>Funding</b>   | HOME: \$350,000  |
|    | <b>Description</b>   | New construction of 6 single-family homes.   |
|    | <b>Target Date</b>   | 6/30/2022  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 6 families will benefit from the proposed activities.   |
|    | <b>Location Description</b>  | Hillside Avenue  |
|    | <b>Planned Activities</b>  | Activities involve construction of 6 single-family homes.  |
| 30 | <b>Project Name</b>  | Morris County CoC TBRA for Homeless Families   |
|    | <b>Target Area</b>   | Countywide   |
|    | <b>Goals Supported</b>   | Housing for Persons who are Homeless   |
|    | <b>Needs Addressed</b>   | End to homelessness  |
|    | <b>Funding</b>   | HOME: \$163,718  |
|    | <b>Description</b>   | Tenant Based Rental Assistance provided to homeless families to move the families to permanent housing. Supportive services provided to realize housing stability.   |
|    | <b>Target Date</b>   | 6/30/2022  |

|    |  |  |
|----|--|--|
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 15 households will benefit from the proposed activity.  |
|    | <b>Location Description</b>  | Multiple; Countywide   |
|    | <b>Planned Activities</b>  | Activities involve rental assistance to homeless families.   |
| 31 | <b>Project Name</b>  | HOME Program Administration  |
|    | <b>Target Area</b>   | Countywide   |
|    | <b>Goals Supported</b>   | Administration   |
|    | <b>Needs Addressed</b>   | Supportive Services  |
|    | <b>Funding</b>   | HOME: \$84,857   |
|    | <b>Description</b>   | Administration of the HOME Program including \$10,000 for TBRA Administration.   |
|    | <b>Target Date</b>   | 6/30/2022  |
|    | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | NA: Other  |
|    | <b>Location Description</b>  | Countywide   |
|    | <b>Planned Activities</b>  | Activities involve program administration.   |
| 32 | <b>Project Name</b>  | ESG 2021   |
|    | <b>Target Area</b>   | Countywide   |
|    | <b>Goals Supported</b>   | Housing for Persons who are Homeless   |
|    | <b>Needs Addressed</b>   | End to homelessness  |
|    | <b>Funding</b>   | ESG: \$168,777   |
|    | <b>Description</b>   | 2021 Federal Fiscal Year allocation of ESG funds will be used to provide shelter operations for the homeless, provide utility assistance and emergency rental assistance to prevent homelessness, implement rapid re-housing and outreach strategies, and for program administration and data collection through HMIS. |
|    | <b>Target Date</b>   | 6/30/2022  |

|           |  |  |
|-----------|--|--|
|           | <b>Estimate the number and type of families that will benefit from the proposed activities</b> | An estimated 254 persons will benefit from the proposed activities.  |
|           | <b>Location Description</b>  | Multiple; Countywide   |
|           | <b>Planned Activities</b>  | Activities include providing shelter operations for the homeless, utility assistance and emergency rental assistance to prevent homelessness, implementation of rapid re-housing and outreach strategies, and program administration and data collection through HMIS. |
| <b>33</b> | <b>Project Name</b>  | Town of Boonton - Kanouse Park   |
|           | <b>Target Area</b>   | Countywide   |
|           | <b>Goals Supported</b>   | Improve/expand public facilities   |
|           | <b>Needs Addressed</b>   | Infrastructure and Facilities  |
|           | <b>Funding</b>   | CDBG FY 2019: \$80,000 FY 2017: \$16,408.15 FY 2021: \$22,191.85 Total: \$118,600  |
|           | <b>Description</b>   | Kanouse Pocket Park Renovation   |
|           | <b>Target Date</b>   | 6/30/2020  |
|           | Estimate the number and type of families that will benefit from the proposed activities        | township benefit CT 410 and 411  |
|           | Location Description   | Kanouse Park   |
|           | Planned Activities   | Park improvements  |

**Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

The County does not target specific geographic areas when allocating CDBG, HOME and ESG dollars. Generally, proposed activities occur in Census Tracts and Block Groups where there is a majority of low-income persons/households. Affordable housing activities are operated countywide, but traditionally have been located in urban centers in an effort to locate affordable housing near public transportation, increase property values, and eliminate slum/blighting influences.

Per Morris County’s 2020-2024 Consolidated Plan, the areas with the highest concentration of non-White residents are Dover, Wharton, and Parsippany-Troy Hills. These areas have more than 25.82% persons who are non-White for the period 2014-2018. Dover and Wharton also have the highest concentration of Hispanic residents with more than 27.42%. Part of Morristown also has a high percentage (more than 27.42%) of Hispanic residents. Mount Olive, Butler Borough, Riverdale Borough, Kinnelon, Mine Hill and Rockaway Borough also have higher percentages (11.16% to 27.41%) of Hispanic residents.

The Dover and Netcong areas have the greatest concentrations of poverty in Morris County. The Town of Dover and the Township of Parsippany-Troy Hills are not CDBG participating jurisdictions; however these areas are part of the HOME Consortium.

**Geographic Distribution**

| Target Area | Percentage of Funds |
|-------------|---------------------|
| Countywide  | 100%                |

TABLE 8 - GEOGRAPHIC DISTRIBUTION

**Rationale for the priorities for allocating investments geographically**

The County does not target specific geographic areas of the County when allocating CDBG, HOME and ESG dollars. Generally, proposed activities occur in Census Tracts and Block Groups where there is a majority of low-income persons/households.

CDBG and HOME funds are intended to provide low and moderate-income households with viable communities, including decent housing, a suitable living environment, and expanded economic opportunities. Eligible activities to be funded with CDBG funds include public improvements, housing rehabilitation and preservation, affordable housing development activities, public services, economic development, planning, and administration.

The system for establishing the priority for the selection of these projects is predicated upon the following criteria:

- Meeting the statutory requirements of the CDBG program;
- Meeting the needs of very-low, low-, and moderate-income residents;
- Focusing on low- and moderate-income persons, areas, or neighborhoods;
- Coordinating and leveraging of resources;
- Responding to expressed needs;
- Achieving sustainability and/or long-term impact;
- Having the ability to measure or demonstrate progress and success.

# AFFORDABLE HOUSING

## AP-55 AFFORDABLE HOUSING - 91.420, 91.220(G)

### Introduction

The County will use HOME funds and a portion of CDBG funds for new affordable housing and to rehabilitate existing housing units. The special needs population will be served through the rehabilitation of an existing homeowner housing and creation of a new group home. The homeless population will be served through Tenant-based Rental Assistance, Rapid Re-housing, and Street Outreach. Homeowners will be assisted through both the County and Operation Fix-It rehabilitation programs, and rental housing will be assisted through public housing modernization. Habitat for Humanity will construct 44 new housing units for homeownership as well.

| <b>One Year Goals for the Number of Households to be Supported</b> |            |
|--|------------|
| Homeless   | 27         |
| Non-Homeless   | 58         |
| Special-Needs  | 94         |
| <b>Total</b>   | <b>179</b> |

TABLE 9 - ONE YEAR GOALS FOR AFFORDABLE HOUSING BY SUPPORT REQUIREMENT

| <b>One Year Goals for the Number of Households Supported Through</b> |            |
|--|------------|
| Rental Assistance  | 27         |
| The Production of New Units  | 19         |
| Rehab of Existing Units  | 133        |
| Acquisition of Existing Units  | 0          |
| <b>Total</b>   | <b>179</b> |

TABLE 10 - ONE YEAR GOALS FOR AFFORDABLE HOUSING BY SUPPORT TYPE

### Discussion

One-year goals have been extrapolated from the table included in AP-20:

- Homeless households to be supported includes 27 persons assisted through rental assistance.
- Non-homeless households to be supported includes the addition of 19 new housing units and rehabilitation of 24 rental- and 15 owner-units.
- Special needs households supported includes the rehabilitation of 94 existing units.

## **Introduction**

The Housing Authority of the County of Morris (MCHA) has developed and managed housing for low- and moderate-income residents of the County since 1972. For nearly 50 years, the Housing Authority has played a major role in providing affordable housing options to low- and moderate-income senior citizens, families, and people with disabilities.

The mission of the MCHA is to enhance the lives of the citizens of the County by creating and sustaining decent, safe, and affordable living environments that foster stability and self-sufficiency for low- to moderate-income seniors, families, and people with disabilities. They assist approximately 1,050 County residents annually.

## **Actions planned during the next year to address the needs to public housing**

In its 2019 Annual Plan, the MCHA stated that it continues to increase the quality of its public housing through preventative maintenance and quality control. In 2021 CDBG funds were requested for rehabilitation of a playground at the Peer Place housing development. This project was recommended for funding.

MCHA also plans to utilize 19 project-based vouchers at its 105 Ketch Road, Morristown location to provide affordable housing opportunities for the frail elderly, in addition to offering support services to prevent premature institutionalization.

## **Actions to encourage public housing residents to become more involved in management and participate in homeownership**

MCHA has a Resident Advisory Board which provides input to its annual plan. Senior Citizen groups are active at each of the elderly developments. MCHA also has a Family Self-sufficiency program that works with households to become economically independent and look forward to homeownership goals. Lastly, in its 2019 Annual Plan, MCHA documented an increase in communication and education of its residents, including yearly resident meetings and ensuring follow-up.

## **If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance**

Not applicable: The Morris County Housing Authority is not designated as troubled.

## INTRODUCTION

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The County is a partner with the Continuum of Care to address homelessness and the priority needs of homeless individuals and families, including homeless subpopulations.

### DESCRIBE THE JURISDICTIONS ONE-YEAR GOALS AND ACTIONS FOR REDUCING AND ENDING HOMELESSNESS INCLUDING:

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#### **Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The CoC Coordinated Entry Process requires that all participants and collaborating partner agencies use the NJ 2-1-1 system to make referrals. NJ 2-1-1 provides a safety assessment, prevention, diversion, and tiered rating tool to inform the referral process. Pre-screening and assessment will determine need for immediate services or housing. For callers who require referral for prevention or diversion from shelter, a referral is made to appropriate service providers. A Master List is maintained that prioritizes households for housing and services consistent with CoC's policies. The list is reviewed and maintained by Housing Stability Liaisons at the two drop-in Centers. Liaisons facilitate the connections to services and shelter.

The Mental Health Association of Essex and Morris, Inc. (MHA) operates street outreach program for the CoC through the PATH program. MHA teams cover the full geographic region by targeting known locations. The teams work closely with local police and hospitals to respond to unsheltered homeless persons identified by those agencies. MHA tracks outreach interactions in the HMIS. In addition, there are two-day centers that connect unsheltered households to mainstream benefits, services, and shelter. The MHA and the drop-in centers work closely with community shelters and connect people to safe havens and emergency shelter programs. They also connect people to GA, TANF, and SSI.

Outreach teams work to identify and serve those least likely to seek assistance. Outreach staff have access to bi-lingual Spanish speakers and other translation services for those with limited English proficiency. They also print documents in English and Spanish.

Outreach and assessment for people who are homeless and living on the street is provided by several other agencies including

- Community Soup Kitchen and Outreach Center
- The Faith Kitchen in Dover
- The Market St. Mission
- Homeless Solutions, Inc.
- Our Promise – drop in center
- Edna's Haven – drop in center



- Morris County Office of Veterans Affairs
- Community Hope (Veterans)
- Lyons VA Hospital
- The New Jersey AIDS Services
- Morristown Memorial Family Health Center (AIDS)
- Roots and Wings (youth)
- Division of Child Protection and Permanency (DCP&P) Hotline (youth)

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

Morris County has an active and coordinated Continuum of Care system to address the needs of the County's homeless and "at risk" populations. The COC includes 5 shelter facilities and programs with capacity of 129 beds and overflow to accommodate 101 additional people and 5 transitional housing programs with 149 beds. There is also a Safe Haven with 20 beds, and the County makes motel/hotel placements with vouchers. ESG funding will be used to provide shelter support at the emergency shelter operated by Homeless Solutions, Inc. and Jersey Battered Women's Service. Although a wide variety of housing resources and programs are offered to meet the needs of various homeless sub-populations, continued integration of resources and programming and the development of additional housing accommodations are needed.

Each year, the CoC conducts a Point-in-Time count of the persons residing in emergency shelters, transitional housing facilities, and places not meant for human habitation. This information is used to understand the emergency needs of homeless persons so that they can be addressed adequately and efficiently. The County will use the information generated by the PIT and other studies conducted by the CoC to inform its ESG budget and planning process. The County will also target ESG dollars to support street outreach activities in an effort to identify the unsheltered homeless population.

### **Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again**

The County's homeless services providers continue to move toward rapid rehousing and Housing First as an effective means of shortening a household's time experiencing homelessness and/or in an emergency shelter. Several initiatives have been implemented by

the COC to decrease the length of homelessness for families:

1. Expanded rapid re-housing opportunities through creation of a COC funded program that works in conjunction with the ESG funded rapid re-housing program.
2. Family Promise has implemented the following initiatives that have impacted length of homelessness and stability in housing:
  - A. The Community Support Program provides in-home case management services to stabilize participants in housing.
  - B. The Landlord/Tenant Program provides incentives to landlords to serve those experiencing homelessness.
  - C. A Housing Locator with property management and realtor experience identifies landlords and negotiates rents for households. A team of volunteers offer incentives to participating landlords such as free repairs, painting and unit upgrades.

Increasing the inventory of permanent housing with supportive services is a priority for the County. A majority of chronically homeless persons have severe mental illness and/or substance abuse issues. They require long-term, affordable housing options with supportive services to make the transition to residential stability. Outreach for homeless youth - Roots and Wings provides shelter and transitional housing to youth while Visions and Pathways conducts street outreach. Bridging the Gap Committee focuses on addressing the needs of aging out and homeless youth. The committee is exploring ways of better understanding the scope of the homeless youth population and their needs. The CoC intends to incorporate youth resources into the Coordinated Entry process.

The County will continue to prioritize the use of its ESG funds for support services for the homeless through various programs. HOME dollars will continue to be utilized for creation of new affordable units while ESG funds will be used for rental and financial assistance to rapidly rehouse the homeless, effectively shortening the time spent experiencing homelessness. In addition, ESG dollars will be used for homeless prevention activities aimed at ensuring the at-risk of homelessness remain stably housed and preventing recidivism among those rapidly rehoused.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.**

The County prioritizes its ESG dollars for homelessness prevention activities such as rental assistance and utility arrearage payments, as well as support the existing agencies that provide such resources. Further, creation of new affordable units will aid in preventing instances of

homelessness for those exiting institutions or the criminal justice system by providing available units upon discharge and appropriate wraparound services to prevent recurring episodes of homelessness/institutionalization. The COC coordinates with legal services, prevention programs, and affordable housing providers to ensure all agencies serving as entry points are aware of the system resources and can help direct those seeking assistance appropriately. In addition, NJ 2-1-1 and participating agencies complete a diversion process where short term phone and in-person case management services are offered with a focus on repairing relationships and providing donated in-kind items.

The COC has developed a process where every household served by programs in the homeless system are connected to the Morris County Office of Temporary Assistance (OTA) which manages the mainstream benefits programs. Through this process those experiencing homelessness are connected to the cash and non-cash benefits for which they are eligible. For those individuals applying for SSI/SSDI, the Mental Health Association of Essex and Morris, Inc., has SOAR trained staff that assist individuals in successfully connecting with those benefits.

Members of the COC participate in the Morris County Youth Services Advisory Committee (YSAC) which addresses the needs of youth with social/emotional and juvenile justice issues. The YSAC develops, reviews, and revises the children's service system through a collaborative decision-making process. Members of the YSAC include LEA representatives, mental health, child welfare, health, corrections, juvenile justice and developmental disabilities agencies serving youth. Several COC members participate in the YSAC meetings working to develop strategies to address the full scope of needs of youth with social and emotional issues including homelessness and education. Outreach providers in the County, such as the Street Outreach Team of Visions & Pathways, are identifying homeless youth earlier in the process and connecting them with services to prevent them from becoming homeless on the street.

## Introduction

Morris County has conducted a full Analysis of Impediments to Fair Housing, which will be finalized during the 2021 program year; this document will identify impediments and create an action plan for overcoming those impediments. The narrative below details findings of the previous AI published in 2016.

### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The county lacks direct legislative authority to act on building codes, zoning, and policies at the municipal level. However, the County can encourage local governments to take actions that positively impact on the ability of developers to build new affordable housing.

Specific recommendations related to affordable housing actions taken by the County include:

- Provide technical assistance for developers interested in using federal or state funds for affordable housing development.
- Morris County will work with the Housing Alliance to monitor the database of expiring affordable housing units, assess if and when any units could be lost due to expiring contracts, and determine what actions the County can take to preserve these units.
- Use HOME funds to support rehabilitation, mixed use, or redevelopment with the explicit goal of increasing local affordable housing inventory.
- Continue and expand existing housing rehabilitation programs.
- Provide pre-development funding to non-profit developers operating in higher opportunity neighborhoods, in order to help underwrite high upfront affordable housing development costs.

## **Introduction**

Morris County has developed the following actions to address obstacles to meeting underserved needs, foster and maintain affordable housing, reduce lead-based hazards, reduce the number of poverty-level families, develop institutional structures, and enhance coordination between public and private housing and social service agencies:

### **Actions planned to address obstacles to meeting underserved needs**

The primary impediment to the County's ability to meet underserved needs is the limited amount of funding to address identified priorities. The County will continue to seek public and private resources to leverage its entitlement funds in assisting with implementation of policies and programs. To address the obstacles identified in the Five Year plan, the County will seek other funding and maximize the use of existing funding by coordinating efforts with the Housing Alliance of Morris County, Fair Housing Committee, Foreclosure Taskforce, the County's Human Services Advisory Council, and the Continuum of Care.

### **Actions planned to foster and maintain affordable housing**

The County will continue to support its goals of maintaining and expanding affordable housing for owners, renters, and special needs populations. In FY 2021, the County will allocate CDBG and/or HOME funds for rehabilitation of both homeowner and renter-occupied units, including units for low- and moderate-income households, the elderly, and disabled.

Further, Tenant Based Rental Assistance will be used to maintain the supply of affordable housing by assuring owners of rental housing an adequate stream of income, coupled with an inspection program, which will enable them to maintain the housing in safe and decent condition.

### **Actions planned to reduce lead-based paint hazards**

The housing rehabilitation program incorporates all aspects of lead safe work practices and abatement as required. Further, educational presentation on the hazards of lead-based paint to participants in the Step-by-Step first-time homebuyer education classes makes them more aware of possible dangers as they prepare for homeownership. The EPA material on lead-based paint is distributed.

### **Actions planned to reduce the number of poverty-level families**

CDBG, HOME, and ESG funding is integrated into the programs that address poverty and homelessness by participating agencies that are served by the Morris County Continuum of Care, the Fair Housing Committee of the Morris County Human Relations Commission, and the Housing Alliance of Morris County.

These agencies, and others, provide much needed services to assist residents that are living in poverty. Further programs such as job training, childcare, transportation assistance and Tenant Based Rental Assistance (TBRA) reduce the impact of poverty and provide for income growth for families living in poverty. The varied activities help create job opportunities, reduce burdens (e.g. housing cost burden), and educationally/economically empower County residents, all of which will prevent or alleviate poverty in the community.

### **Actions planned to develop institutional structure**

The County has entered into inter-local Cooperation Agreements with 37 municipalities to form the Urban County. Two municipalities, Parsippany-Troy Hills and Dover, are part of the HOME consortium. Each of the 37 municipalities may apply for CDBG funding through the County, and housing activity through the HOME Program can be delivered anywhere in the County. The network of partnerships between the County and regional organizations such as the Fair Housing Committee of the Morris County Human Relations Commission and the Housing Alliance of Morris County strengthen the impact that the federal funds have in the communities.

The Office of Community Development collaborates with the Community Development Revenue Sharing (CDRS) Committee, consisting of municipal representatives, and other municipal officials in coordinating efforts to meet public facility, infrastructure improvements, public service needs, accessibility needs, economic development needs, and housing needs. The CDRS Committee determines which projects receive funding. Funding resources and programs for the homeless are coordinated through the COC.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

Public and non-profit agencies that are critical to the institutional structure must work cooperatively, and agency staff have the ability and expertise to deliver services efficiently and effectively, often with years of expertise in their respective fields. The County will also continue to coordinate its housing efforts with a variety of development entities. Housing rehabilitation is provided in-house by the County as well as through Catholic Social Services D/B/A HOPE House. The Fix It program provides essential repairs for elderly and disabled residents. Several organizations provide group homes which have received support from both HOME and CDBG funding. Other organizations, such as Morris County Habitat for Humanity and Morris County Affordable Housing Corporation, construct new units for homeownership and or rental housing.

The County will continue to strengthen its working relationships with local social service agencies, through participation in efforts regional efforts such as the Housing Alliance of Morris County, the Housing Committee of the Morris County Human Relations Commission, and the Morris County Continuum of Care (COC). The County anticipates continued coordination of human service funding with other social service agencies and charitable organizations to better target the limited amount of human service dollars available in the community.

## PROGRAM SPECIFIC REQUIREMENTS

### AP-90 PROGRAM SPECIFIC REQUIREMENTS - 91.420, 91.220(L)(1,2,4)

#### INTRODUCTION

The following information provides an overview on the program specific requirements for the Community Development Block Grant (CDBG) program, HOME program and Emergency Solutions Grant program.

#### COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM (CDBG) REFERENCE 24 CFR 91.220(L)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

|   |   |
|---|---|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed   | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan | 0 |
| 3. The amount of surplus funds from urban renewal settlements   | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.   |   |
| 5. The amount of income from float-funded activities  | 0 |
| Total Program Income  | 0 |

#### Other CDBG Requirements

|   |         |
|---|---------|
| 1. The amount of urgent need activities   | 0       |
| 2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan. | 100.00% |

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HOME INVESTMENT PARTNERSHIP PROGRAM (HOME)  
REFERENCE 24 CFR 91.220(L)(2)

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**1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:**

No forms of investment will be used outside of those activities listed in 24 CFR 92.

**2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:**

Morris County will provide HOME funds to a CHDO to create affordable for-sale units. HOME funds used for homebuyer programs will be subject to resale restrictions during the affordability period. A mortgage and note will be signed and filed as the mechanism to impose these resale restrictions. The resale provisions to be used mirror the state's provisions in the calculation of the limit of funds a homeowner may retain upon sale of a unit over the initial purchase price. (See NJ Fair Housing Act and NJ 5:80-26.1 et Seq.) Resale values are tied to income at 72% of median income as determined by the state at a 28% debt ratio to income.

The amount of the resale price is restricted but allows for return of capital expenditures by the owner during the control period for improvements and upgrades that expand living space or number of bathrooms. Other improvements may be sold to a subsequent buyer separately.

**3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:**

Acquisition with HOME funds is not anticipated in this program year. However, if used, the same resale provisions as stated above would apply. The resale provisions used mirror the state's provisions in the calculation of the limit of funds a homeowner may retain upon sale of a unit over the initial purchase price. (See NJ Fair Housing Act and NJ 5:80-26.1 et Seq.) Resale values are tied to income at 72% of median income as determined by the state at a 28% debt ratio to income.

The amount of the resale price is restricted but allows for return of capital expenditures by the owner during the control period for improvements and upgrades that expand living space or number of bathrooms. Other improvements may be sold to a subsequent buyer separately.

**4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:**

The County will not use HOME funds to refinance existing debt.



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## EMERGENCY SOLUTIONS GRANT (ESG)

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### 1. Include written standards for providing ESG assistance (may include as attachment)

ESG standards are included in the Unique Appendix. [To be inserted]

### 2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

The Morris County COC has a Coordinated Entry system tool for use by all agencies. The coordinated system provides a better, more efficient access, assessment, and referral process for diversion/prevention, shelter and/or other related housing and services, to ensure that those who are homeless/at risk of homelessness are connected to the most accurate services.

The Coordinated Entry system provides for a single point of entry (NJ 2-1-1) that is free to the caller, 24/7, multi-lingual and accessible statewide via phone, internet, and text. Homeless individuals and families may call from anywhere in the geographical area served by the COC and access the range of local resources based on need and vulnerability. Additionally, drop-in centers - one in Morristown (Family Promise) and another in Dover (Mental Health Association) - will have case managers available to assist clients while they await housing placement.

The Coordinated Entry Committee is creating its own version of the VI-SPDAT after reviewing a number of tools. The Committee is modifying the tool relative to the specific needs of the homeless in Morris (i.e. transportation) and the specific screening requirements of the homeless service providers, to focus on inclusion rather than exclusion (i.e. no or modified background checks as one example).

The assessment tool will be universally applied. Assessment outcomes will be used by the COC to establish a Prioritization Policy; ensuring that populations that have the highest needs and options available are prioritized when housing providers are seeking referrals. A priority list will be created and managed by the Coordinated Assessment agency (NJ 2-1-1) and referrals for housing placement will be made exclusively from the list.

### 3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

The County publishes a Notice of Funding Availability in the fall each year. This notice is advertised in the newspaper and County website and distributed to the COC, prior ESG recipients and anyone expressing an interest in the program. Funding priorities that were established by the COC are part of the application package.

The COC provides policy guidance to the HSAC which is used throughout the funding process. The Human Services Advisory Committee (HSAC) reviews the applications and

makes a funding recommendation. Their review considers the funding priorities set by the COC and the written standards developed by the COC for the program. The HSAC makes a funding recommendation to the County. This recommendation is sent to the COC for review and comment.

- 4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.**

Pursuant to 24 CFR 576.405(a), the recipients of ESG funds must provide for the participation of not less than one homeless individual or formerly homeless individual on the board of directors or other equivalent policy-making entity of the recipient, to the extent that the entity considers and makes policies and decisions regarding any facilities, services, or other assistance that receive funding under Emergency Solutions Grant (ESG). The COC board includes a formerly homeless person. This board member is engaged in the board, attends CoC General Meetings, CoC Board Meetings, and votes in board decisions. By providing a leadership role in establishing policy that is used by the County through the HSAC, the COC exerts its influence in the decision making for grant awards.

- 5. Describe performance standards for evaluating ESG.**

The COC has adopted the HUD performance measurement standards for all the programs including ESG. These measures cover housing stability, economic improvement, and successful placement in permanent housing.